BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY COMMISSION

In	the	Matter	of:
Bus	sines	s Meeti	ing

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, SEPTEMBER 29, 2010 10:00 A.M.

Reported by: Peter Petty

Commissioners Present

Karen Douglas, Chair James D. Boyd, Vice Chair Jeffrey D. Byron Anthony Eggert Robert Weisenmiller

Staff Present:

Melissa Jones, Executive Director Michael Levy, Chief Counsel Pippin Brehler, Senior Staff Counsel Harriet Kallemeyn, Secretariat

*Bridget Nash Travis, Quechan Tribe

*Preston Arroweed

*Edie Harmon

A	genda Item
John Butler	2
Gabriel Herrera	2
Raoul Renaud	3
Christine Hammond	3
Christopher Meyer	3
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Robin Mayer Jared Babula	4 4
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Also Present (*On Phone)	
Interested Parties	
Ella Foley Gannon, Esq., Bingham McCutchen, LL	
Sean Gallagher, Tessera Solar	3
Loulena Miles, Esq., Adams Broadwell, et al	3
*Tom Budlong	3
Scott Busa, NextEra Energy	4 4
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- a. Alternative Energy and Transportation Expo.

 Possible approval of \$4,950 and use of the

 Energy Commission's name and logo for co-sponsorship

 of the City of Santa Monica AltCar Expo. (ARFVTF

 funding.)
- 2. State Energy Program Guidelines. Possible adoption of a resolution to revise the American Recovery and Reinvestment Act (ARRA) State Energy Program Guidelines (Publication CEC-150-2009-004-CMF-REV3) to allow the ARRA Committee to modify the interest rate charged under the Low-Interest Energy Efficiency Financing Program The EEFP is one of several program elements funded under the Energy Commission's State Energy The EEFP will provide up to \$25 million in Program. ARRA SEP funds as low-interest loans to eligible applicants for energy efficiency and/or renewable energy projects that provide energy cost savings sufficient to repay the loan principal and all accrued interest within a maximum repayment term of 15 years.
- 3. Imperial Valley Solar Project (08-AFC-5). Possible adoption of the Presiding Member's Proposed Decision on the Imperial Valley Solar Project and Errata. The Imperial Valley project would utilize SunCatcher technology with a generating capacity of approximately 750 megawatts to be built in two phases.
- 4. Genesis Solar Energy Project (09-AFC-8). Possible 96 adoption of the Committee's Presiding Member's Proposed Decision on the Genesis Solar Energy Project and errata. The proposed project would be a solar electric generating facility using solar parabolic trough technology with a generating capacity of 250 megawatts.
- 5. Minutes: Possible approval of the minutes of the Postponed September 22, 2010, Business Meeting.
- 6. Commission Committee Presentations and Discussion.

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7.	Chief Counsel's Report: The Energy Commission may adjourn to closed session with its legal counsel [Government Code Section 11126(e)] to discuss any of the following matters to which the Energy Commission is a party:				
	a.	California Communities Against Toxics et al v. South Coast Air Quality Management District (Los Angeles County Superior Court, BS124624);			
	b.	Western Riverside Council of Governments v. Department of General Services (Riverside County Superior Court RIC10005849);			
	C.	In the Matter of U.S. Department of Energy (High Level Waste Repository), (Atomic Safety Licensing Board, CAB-04, 63-001-HLW);			
	d.	Public Utilities Commission of California (Federal Energy Regulatory Commission, Docket No. EL10-64-000); and Southern California Edison Company, et al. (Federal Energy Regulatory Commission, Docket No. EL10 66 000).			
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2 SEPTEMBER 29, 2010

- 10:08 a.m.
- 3 CHAIRPERSON DOUGLAS: Good morning. Welcome to
- 4 the California Energy Commission Business Meeting of
- 5 September 29th, 2010.
- 6 Please join me in the Pledge.
- 7 (Whereupon, the Pledge of Allegiance was
- 8 received in unison.)
- 9 CHAIRPERSON DOUGLAS: Commissioners, before we
- 10 begin with the agenda, I'd like to take a moment to
- 11 recognize the passing of one of our former Commissioners,
- 12 Alan Pasternak, who died last week at his home in
- 13 Lafayette, California.
- 14 Commissioner Pasternak was one of the original
- 15 five Commissioners appointed in 1975 by former Governor
- 16 Jerry Brown. During his tenure at the Energy Commission,
- 17 Dr. Pasternak and he avidly avoided using "Dr." was
- 18 instrumental in developing California's first Energy
- 19 Policy Report and initial regulations for Energy
- 20 Forecasting. He was a vigorous participant in hearings
- 21 on nuclear waste issues where the Commissioner was to
- 22 make certain findings, and he always considered input on
- 23 energy conservation regulations, which helped set the
- 24 foundation for the State's first Appliance and Building
- 25 Standards. Coming from a career at Lawrence Livermore

- 1 Lab, Pasternak was also a champion of moving the State
- 2 towards new energy technologies, including coal
- 3 gasification and methyl alcohol for fuel. After leaving
- 4 the Energy Commission, Dr. Pasternak consulted on energy
- 5 issues, becoming the Technical Director of the California
- 6 Radioactive Materials Management Forum. He returned part
- 7 time at Lawrence Livermore Lab to focus on energy policy
- 8 and wrote the well-received and read analysis, Global
- 9 Energy Futures and Human Development that addresses the
- 10 importance of electricity to the developing world.
- 11 Thirty-five years later, Alan Pasternak's efforts
- 12 continue to help guide California energy policy and
- 13 leadership, and for that we are grateful. Our thoughts
- 14 are with his wife, Meta, children, and his grandchildren.
- And with that, we will begin and,
- 16 Commissioners, take up Item 1, the Consent Calendar.
- 17 VICE CHAIR BOYD: Move Consent Calendar.
- 18 COMMISSIONER BYRON: Second.
- 19 CHAIRMAN DOUGLAS: All in favor?
- 20 (Ayes.)
- The Consent Calendar is approved.
- 22 Item 2. State Energy Program Guidelines.
- 23 Possible adoption of a resolution to revise the American
- 24 Recovery and Reinvestment Act (ARRA) State Energy Program
- 25 Guidelines. Mr. Butler.

- 1 MR. BUTLER: Good morning, Madam Chairman and
- 2 Commissioners. My name is John Butler. I am a
- 3 Supervisor in the Special Projects Office, and am before
- 4 you today to request adoption of the Fourth Edition of
- 5 the Energy Commission's State Energy Program, or SEP
- 6 Guidelines, these proposed revisions primarily pertain to
- 7 the Low Interest Energy Efficiency Financing Program.
- 8 The Energy Commission established this program to provide
- 9 Federal Stimulus Funds as low interest loans to local
- 10 jurisdictions, public schools, and public hospitals, for
- 11 energy efficiency and renewable energy projects.
- 12 Recipients repay the loans from the project's energy cost
- 13 savings.
- 14 When this program was originally established in
- 15 October 2009, the SEP Guidelines established the interest
- 16 rate under this program at one percent. These proposed
- 17 guideline revisions allow the Federal Stimulus Committee
- 18 flexibility to establish the interest rate for these
- 19 loans that match market conditions and availability of
- 20 funds. The interest rate established may not be less
- 21 than one percent and will be documented through the loan
- 22 solicitation documents. Additionally, staff is proposing
- 23 minor clarifying edits to the Guidelines, including an
- 24 update to the mailing address for submitting Requests for
- 25 Reconsideration. The proposed revisions were made

- 1 available to the public on September 14th, 2010, and the
- 2 mandatory 15-day public comment period has elapsed. The
- 3 Energy Commission has not received any public comment on
- 4 the proposed revisions and requests your adoption of the
- 5 Fourth Edition of the SEP Guidelines. And I am available
- 6 to answer any questions. Thank you.
- 7 MR. HERRERA: Good morning, Chairman,
- 8 Commissioners. My name is Gabe Herrera; I'm with the
- 9 Energy Commission's Legal Office. I would like to make a
- 10 couple of quick comments concerning CEQA and the adoption
- 11 of these Guideline revisions.
- 12 When staff proposes Guideline revisions such as
- 13 these, the Legal Office takes a look at the revisions to
- 14 see if they constitute a "project" under CEQA and are
- 15 thereby subject to an environmental review. In the case
- 16 of these Guideline revisions, the Commission's adoption
- 17 is not a project under CEQA because the Guidelines
- 18 themselves fall within a list of excluded activities
- 19 under Title 14 of the California Code of Regulations,
- 20 Section 15378, Subdivision (B)(4), and that the
- 21 Guidelines are the creation of a governmental funding
- 22 mechanism which does not involve any commitment to any
- 23 specific project which may result in a potentially
- 24 significant physical effect on the environment. In
- 25 addition, the adoption of these Guidelines is exempt

- 1 under what is commonly known as the Common Sense
- 2 Exception, and that is set forth in Title 14 of the
- 3 California Code of Regulations, Section 15061(B)(3).
- 4 That section indicates that CEQA only applies to projects
- 5 that have a significant effect on the environment, which
- 6 is defined in Public Resource Code Section 21068 and
- 7 Section 15382 of Title 14 of the California Code of
- 8 Regulations, as being a substantial adverse change in the
- 9 environment. And that concludes my comments. Thank you.
- 10 CHAIRMAN DOUGLAS: Thank you both.
- 11 Commissioners, are there questions or comments?
- 12 VICE CHAIR BOYD: I just was going to say I
- 13 didn't know there was such a thing as a Common Sense
- 14 Exemption, I didn't think we were capable of that, quite
- 15 frankly.
- MR. HERRERA: That might be a misnomer.
- 17 COMMISSIONER EGGERT: I'll go ahead and move
- 18 the item.
- 19 COMMISSIONER BYRON: Second.
- 20 CHAIRMAN DOUGLAS: All in favor?
- 21 (Ayes.)
- The item is approved. Thank you.
- MR. BUTLER: Thank you.
- 24 CHAIRMAN DOUGLAS: Item 3. Imperial Valley
- 25 Solar Project.

- 1 COMMISSIONER BYRON: Are we sure that Imperial
- 2 Valley goes next, Madam Chair? I mean, alphabetical
- 3 order, wouldn't Genesis come before Imperial Valley?
- 4 VICE CHAIR BOYD: Come, come, Commissioner.
- 5 CHAIRMAN DOUGLAS: Commissioner, you are
- 6 correct that, alphabetically, Genesis comes before.
- 7 VICE CHAIR BOYD: We live by the agenda.
- 8 CHAIRMAN DOUGLAS: But we live by the agenda,
- 9 and taking the agenda in order.
- 10 VICE CHAIR BOYD: Nice try, though.
- 11 MR. RENAUD: I would have to caution the
- 12 Commission against changing the agenda without due
- 13 notice.
- 14 VICE CHAIR BOYD: Thank you, that's the best
- 15 answer.
- 16 CHAIRMAN DOUGLAS: Thank you, Hearing Officer
- 17 Renaud. Item 3. Imperial Value Solar Project (08-AFC-
- 18 5). Possible adoption of the Presiding Member's Proposed
- 19 Decision on the Imperial Valley Solar Project and Errata.
- 20 Hearing Officer Renaud.
- 21 HEARING OFFICER RENAUD: Good morning, Chairman
- 22 Douglas and Commissioners. Before you today is the
- 23 Imperial Valley Solar Project. The AFC was issued on
- 24 January 30th, 2008, and the Commission found it data
- 25 adequate in October 2008. November 24th, 2008, the

- 1 Committee held a site visit in El Centro and the
- 2 Committee, at that time, consisted of Commissioner
- 3 Pfannenstiel and Commissioner Boyd. Upon Commissioner
- 4 Pfannenstiel's term ending, Commissioner Eggert took her
- 5 place. The pre-hearing conference well, after the site
- 6 visit and informational hearing in November of 2008,
- 7 throughout 2009, the parties worked back and forth
- 8 addressing the issues, particularly the cultural
- 9 resources issues. The land is Bureau of Land Management
- 10 Land and the goal was to develop a programmatic agreement
- 11 under Federal Law, which would assist with mitigation of
- 12 cultural resources impacts. That took a lot of time and
- 13 it was March 25th, 2010, when we finally held the pre-
- 14 hearing conference and conducted the first two sessions
- of the Evidentiary Hearings on May 24th and 25th in El
- 16 Centro. That was followed by two more sessions in
- 17 Sacramento on July 26th and 27th, and a final session on
- 18 August 16th in Sacramento. The five sessions totaled at
- 19 least 50 hours of Evidentiary Hearings, we went well into
- 20 the night on some of those occasions.
- 21 The PMPD was issued August 26th, 2010, and the
- 22 Notice of Availability required the parties to submit
- 23 their comments by September 16th. We had Interveners in
- 24 the case, the parties consisting of California Unions for
- 25 Reliable Energy, or CURE, an individual named Hossein

- 1 Alimamaghani, the Center for Biological Diversity no, I
- 2 am sorry, the California Native Plants Society that was
- 3 another case, and an individual named Tom Budlong. The
- 4 Committee held a committee conference to discuss the PMPD
- 5 on September 20th, and the 30-day public comment period
- 6 ended on September 27th. After the Committee conference,
- 7 the Committee issues the Errata, which you have before
- 8 you and I will discuss some portions of that as we go
- 9 along here this morning.
- The project itself is about 100 miles east of
- 11 the City of San Diego and 14 miles west of the City of El
- 12 Centro. The project site is about 6,400 acres, 6,140
- 13 acres of that are Bureau of Land Management land, and 160
- 14 are under County jurisdiction, but that acreage is not
- 15 part of the project, itself. One of the big differences
- 16 between this project and some of the other solar projects
- 17 you've seen of late is technology; it is using SunCatcher
- 18 technology. Do we have the slides there? I thought I'd
- 19 show you a picture of a SunCatcher. There it is, okay.
- 20 That's a picture of a SunCatcher. It consists, as you
- 21 can see, of a roughly circular parabolic mirror array,
- 22 which is focused on a power conversion unit. The power
- 23 conversion unit contains a Stirling engine, which is a
- 24 closed cycle, but otherwise conventional 4-cylinder
- 25 automotive-type engine. It is filled with hydrogen and

- 1 the heat from the mirror array focuses on the PCU,
- 2 expands the hydrogen, and causes the pistons to move up
- 3 and down. The output shaft then turns and it is
- 4 connected to a generator. The SunCatchers would be
- 5 placed in arrays of 60 and each 60 SunCatcher group would
- 6 generate 1.5 megawatts. The cooling of the SunCatcher is
- 7 done by automotive-type radiator which is part of the
- 8 power conversion unit, and other than that there is no
- 9 other cooling water use. And it is a sealed system, much
- 10 like an automobile. So, other than for maintenance and
- 11 servicing, that would not be actually a consumer of
- 12 water.
- 13 As proposed, the project was 750 megawatts,
- 14 which amounts to about 30,000 of these sun captures. As
- 15 the analysis went along, the Army Corps of Engineers
- 16 determined that there were washes running through the
- 17 site, which constitute waters of the United States, and I
- 18 will put up the next slide here. This gives you an idea,
- 19 first, of the site itself, it a little bit hard to see
- 20 with the lighting, but the lower border is roughly
- 21 Interstate 8. At the northern tip, you can see a white
- 22 area, that is the Placer City wall board factory, on the
- 23 north is Evan Hughes Highway, to the north of that is an
- 24 off-highway vehicle open area managed by the BLM. The
- 25 washes I was referring to are the bright blue areas. The

1 original design had SunCatchers in those are	as. A	S	а
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- 2 result of consultation with the Army Corps, the Applicant
- 3 determined a design that would eliminate most of the
- 4 SunCatchers for most of the washes, and would reduce the
- 5 output by 279 megawatts, I believe they removed a little
- 6 over a thousand of the SunCatchers. The impact to waters
- 7 of the United States, thus, was reduced from over 100
- 8 acres to about 38 acres, with the small reduction of
- 9 generation capacity. And any other impacts caused by the
- 10 original 750 megawatt project were either the same or
- 11 slightly reduced, so there really wasn't any increase in
- 12 any impacts based on that. The BLM has since adopted
- 13 that configuration as its preferred alternative. The
- 14 Army Corps has issued it as the preliminary Least
- 15 Environmentally Damaging Practicable Alternative, or
- 16 LEDPA. And so that explains to you, I think, the issue
- 17 of the waters of the United States, as far as the
- 18 placement of SunCatchers and the change in the output.
- 19 The Committee has also obviously adopted the
- 20 alternative with the fewer SunCatchers and note the lack
- 21 of placement in most of the washes, and is recommending
- 22 that to you in the PMPD. Water, of course, is always an
- 23 issue in these cases, being in the desert. This project
- 24 uses a relatively small amount of water. The water usage
- 25 during construction was estimated at slightly over 40

- 1 acre feet a year, but the Applicant has agreed to limit
- 2 its use to 39-acre feet a year, and we have a Condition
- 3 of Certification that requires that, that the initial
- 4 water will come from a well nearby called the Boyer Well,
- 5 and again, it is licensed or registered to pump 40 acre
- 6 feet a year. The 39 will go to the Applicant, the
- 7 remainder, the one-acre foot is there for incidental
- 8 sales that Boyer Water Company makes to local residents,
- 9 and so on, who cart or truck water to their dwellings.
- 10 Ultimately, the project proposes to use recycled tertiary
- 11 treated water from the Seeley Wastewater Treatment
- 12 facility, which is about 12 miles away, and a pipeline
- 13 would be constructed to carry that water. The facility
- 14 needs to be upgraded to comply with the various federal
- 15 and local permit requirements, and the upgrades are
- 16 currently undergoing environmental review process at that
- 17 level, in that jurisdiction. When that is complete and
- 18 the facility is ready to deliver water, the use of the
- 19 well water will stop and then they will have the tertiary
- 20 treated water for use throughout the life of the project.
- Okay, the Errata, which you have before you, is
- 22 as we have been seeing in many of these projects, lengthy
- 23 mostly just due to the complexity of the biological
- 24 resources Conditions of Certification. In this case,
- 25 those conditions run from pages 14 to 67, so they are by

- 1 far the bulk of the document. That they are in here
- 2 reflects the fact that, at the Committee conference and
- 3 both before and after that, the parties were working out
- 4 details of these Conditions of Certification. What is in
- 5 the Errata reflects the comments that we received from
- 6 the parties. We received extensive comments from staff,
- 7 from Applicant, and from CURE, and we received numerous
- 8 other comments from members of the public. All of that
- 9 is reflected in the PMPD and the Errata. And the
- 10 Committee would recommend your adoption today of the PMPD
- 11 and the Errata. And I am available for questions if you
- 12 have any.
- 13 CHAIRMAN DOUGLAS: Thank you, Hearing Officer
- 14 Renaud, for that thorough presentation of the project.
- 15 Before I call on the parties, let me just make sure I
- 16 have my list of Interveners who are here, who would like
- 17 to speak, so CURE, very well. Are there any other
- 18 Interveners who would like to speak? Hearing none, very
- 19 well. Applicant.
- 20 MS. FOLEY GANNON: Good morning, Chairman and
- 21 Commissioners. I am Ella Foley Gannon, and I am counsel
- 22 to Tessera, the Applicant. With me this morning is Marc
- 23 Van Patten, Senior Manager from Development at Tessera.
- 24 I also have Mr. Sean Gallagher with me, with Regulatory
- 25 Affairs from Tessera. First, I would like to thank

- 1 Commissioner Byron and Commissioner Eggert for all of
- 2 their work on this matter. As Hearing Officer Renaud
- 3 pointed out, we had extensive evidentiary proceedings
- 4 where we had a very thorough airing of the issues and
- 5 discussion, and we appreciate all the effort that the
- 6 Commissioners put into this matter, as well as Hearing
- 7 Officer Renaud and the staff members. And we think that
- 8 the end of this process has resulted in a extremely
- 9 favorable project, which is going to bring 709 megawatts
- 10 of renewable energy to California, and has significantly
- 11 minimized impacts to environmental resources. And we
- 12 encourage approval of the 709 megawatt project.
- 13 We do have a few comments on the Errata that we
- 14 would like to discuss with you this morning. As Hearing
- 15 Officer Renaud reflected, many of the comments, the
- 16 changes that are in the Errata, do reflect the
- 17 discussions that we had at the hearing on the PMPD and we
- 18 are in agreement with what is included in the Errata.
- 19 There are two conditions, however, which we would like to
- 20 discuss, and some of the analysis we would like to
- 21 discuss. Most importantly are the changes to the
- 22 Mitigation Measure BIO 17, which is related to the
- 23 mitigation required for the Bighorn Sheep, the Peninsular
- 24 Bighorn Sheep. In the PMPD, there was a discussion about
- 25 the fact that the impacts to the Bighorn Sheep were

- 1 considered, or that Bighorn Sheep had determined to be
- 2 potentially present on the site, and using the site, but
- 3 that it was not likely based on all the evidence in the
- 4 record, that this site was regularly utilized by the
- 5 Peninsular Bighorn Sheep, or that it was really
- 6 representing an important part of foraging habitat, or
- 7 part of the movement corridors. And we agree with that
- 8 determination and we think that the record adequate
- 9 supports that finding. And we think, significantly, the
- 10 Errata did not suggest that that analysis should be
- 11 changed, but what is suggested to be changed is the
- 12 mitigation that is going to be required. In the PMPD, as
- 13 it was released, there was a requirement that we provide
- 14 247 acres of mitigation, which was going to be done as a
- 15 part of a mitigation for our impacts to the Waters of the
- 16 United States. As part of the Corps process, the Corps
- 17 permitting process, we have worked closely with the U.S.
- 18 Army Corps of Engineers and the U.S. Fish and Wildlife
- 19 Service, to identify the mitigation which is necessary to
- 20 offset impacts to aquatic resources, as well as to the
- 21 Bighorn Sheep. As a part of that process, the Corps
- 22 suggested that we look at doing mitigation on Carrizo
- 23 Creek and Marsh on State Park lands, and it is going to
- 24 be rehabilitation and restoration efforts of the Creek.
- 25 This is an area that has had significant infestation of

- 1 tamarisk, which has essentially taken an area that was
- 2 regularly used by the Bighorn Sheep, historically, and
- 3 made it inaccessible. There is no documented use
- 4 currently by Bighorn Sheep in this area. We will be
- 5 carrying out mitigation on 247 acres, what was included
- 6 in the PMPD under the draft permit that is being
- 7 developed by the Corps right now, it is going up to 253
- 8 acres. But, essentially, it is a 5:1 mitigation ratio
- 9 for impacts to Waters of the United States, which is, as
- 10 Hearing Officer Renaud said, it is 38 acres approximately
- 11 for permitted impacts, and there are 14 acres of
- 12 temporary impacts. This mitigation measure, as I have
- 13 said previously, has been done in coordination with the
- 14 Federal agencies. We have also been in discussions with
- 15 the California Department of Fish and Game, and we have
- 16 recently received, last week, on September 22nd, the
- 17 Biological Opinion from U.S. Fish and Wildlife Service, I
- 18 have copies of that Biological Opinion here if you would
- 19 like to have them distributed to you, or I can make them
- 20 available after the hearing. In this Biological Opinion,
- 21 the Service goes through and thoroughly discusses what it
- 22 finds to be the potential impacts to the Peninsular
- 23 Bighorn Sheep, and it determines that the 247 acres of
- 24 mitigation on Carrizo Creek and Marsh are adequate to
- 25 offset the impacts of the species, and it does approve

- 1 the project as it is described in the PMPD, which is a
- 2 709 megawatt project, the same alternative that was
- 3 identified by the Corps as the Least Environmentally
- 4 Damaging Practicable Alternative. So, we would
- 5 encourage the Commission to not include the provisions in
- 6 the Errata, which address the 881-acres of mitigation
- 7 and, specifically, there's been discussion which is on
- 8 page 10, which is numbered Paragraph 34, we would suggest
- 9 that the Commission not include that in the decision,
- 10 which we hope will be adopted this morning, as well as
- 11 the revisions to BIO 17, which are found on page I'm
- 12 sorry, I will get there -
- 13 COMMISSIONER EGGERT: Is it page 29?
- 14 MS. FOLEY GANNON: Yes, 29, Paragraph 43. And
- 15 we would request that, in lieu of these changes, that the
- 16 Commission adopt the requirements that were included in
- 17 the PMPD, as well as the analysis that was included in
- 18 the PMPD. As I stated previously, we believe that the
- 19 record adequately supports the determination about the
- 20 level of impact to the Peninsular Bighorn Sheep, as well
- 21 as the adequacy of the mitigation. I can give you, if
- 22 the Commission is interested, additional sites to parts
- 23 of the transcript, or evidence that is in the record.
- 24 The record sites were also included in our Briefs that we
- 25 submitted on these issues, post-hearing, so, as I said, I

- 1 can provide those for you, but they are there in the
- 2 record, and it is consistent with the analysis that was
- 3 included in the PMPD. And, again, that analysis was not
- 4 changed by the Errata.
- 5 The other mitigation measure that we would like
- 6 to just briefly discuss with you this morning is related
- 7 to BIO 10, which is the Mitigation Measures that are
- 8 being provided for the Flat-tailed Horned Lizard, and we
- 9 do not have any disagreement with the substance of the
- 10 Condition as it is presented in the PMPD, as well as it
- 11 is presented in the Errata. We do find that there has
- 12 been some confusion about the numbers that are included.
- 13 What the mitigation is essentially requiring, 1:1
- 14 mitigation for all impacts on the project site to offset
- 15 impacts of Flat-tailed Horned Lizards, and also a 6:1
- 16 mitigation ratio for the offsite linears which go through
- 17 the Flat-tailed Horned Lizards, DWMA, and the Special
- 18 Management Areas that have been established by the BLM.
- 19 And, again, we have no disagreement or argument with that
- 20 level of mitigation, we think that that is appropriate.
- 21 In BIO 10, both in the PMPD and in the Errata, there is a
- 22 basis for calculating what level of compensation is
- 23 likely to be required to provide that level of
- 24 mitigation, and it is contemplated that there will be
- 25 security that will be provided for the impacts, and it

- 1 does allow for a phasing of that compensation. To
- 2 calculate that compensation, the staff had relied on
- 3 numbers that were provided by the Renewable Energy Agency
- 4 teams, and again, we have no argument with that basis for
- 5 those numbers and most of the calculations. What has
- 6 happened, however, because these have gone through so
- 7 many different iterations, is that there are a number of
- 8 inconsistencies that are included in the Errata, so the
- 9 numbers don't match up, and you can look at, as an
- 10 example, if you look on page 20 and 21 of the Errata, on
- 11 page 20 there is an estimated land acquisition cost per
- 12 acre on parcel, and if you look at the bottom part of
- 13 that table, it says "Agency's cost to accept," and it
- 14 calls out a number of \$580,896; that number was the same
- 15 number that was used in the Supplemental Staff
- 16 Assessment, and it was a number that we were also using
- 17 when we were providing our calculations; now, if you go
- 18 to page 21, you look at Agency's Cost to Accept, and this
- 19 has been replaced with the number which is \$614,406, and
- 20 we're not sure where that number comes from, but what
- 21 we're most concerned about is just that these numbers
- 22 don't add up, and that there is this inconsistency in
- 23 this Decision. What we suggest doing is to utilize one
- 24 single table, rather than the multiple tables that are
- 25 kind of sprinkled throughout here, and have that one

- 1 table include all of the information about this is the
- 2 number of acres that is required, this is the cost of
- 3 acquiring that, this is the cost of managing it, and this
- 4 is how it will be phased. And I would like to pass out
- 5 to you this morning two different versions of this table,
- 6 which just have there is a slight difference in it, if
- 7 we can hand that out, then I can discuss with you what we
- 8 are proposing the Commission to include to help clarify
- 9 and make sure that some of these inconsistencies are
- 10 cleaned up. If that is acceptable, then we can pass that
- 11 out now?
- 12 CHAIRMAN DOUGLAS: Please pass it out and make
- 13 it available to all the parties.
- 14 MS. FOLEY GANNON: Yes, we will. And I
- 15 apologize, I should have labeled these A and B, they have
- 16 the same title, which is "IDS BIO 10, Flat-tailed Horned
- 17 Lizard, Mitigation Table 1." If you look at the bottom
- 18 line on the chart that has a total in the lower right-
- 19 hand corner of \$10,538,000, that and some, that number
- 20 utilizes the same acquisition numbers that have been
- 21 provided in the SSA, and that the Applicant had included
- 22 in his earlier chart. The other table, which for
- 23 purposes of the discussion this morning, we will call
- 24 "B," has the total of \$10,572,000. And, again, you can
- 25 see the difference in these numbers is not very

- 1 significant, you know, about a \$40,000 difference, but we
- 2 do think it's important to have the condition be
- 3 consistent. So, again, what we're recommending, these
- 4 numbers are just taken from these charts, we think that
- 5 these charts incorporate all of the different
- 6 calculations that are included in BIO 10, which are
- 7 important for establishing the security, and we would ask
- 8 that this be included and that the other tables that are
- 9 included in the Errata not be included in the decision,
- 10 as is adopted.
- 11 COMMISSIONER BYRON: Ms. Foley Gannon, of
- 12 course we are going to give folks a chance to respond to
- 13 these suggestions, but I'm just trying to understand why
- 14 it's so important that these numbers be accurate, given
- 15 that they are estimates, and they will be adjusted to
- 16 reflect the final approval of funds that will be
- 17 necessary for mitigation.
- MS. FOLEY GANNON: Our thought was that this
- 19 would make it much easier for the Compliance person to
- 20 understand exactly what is being used if we have one
- 21 chart, if we have one table; you know where these figures
- 22 are derived. There is this recognition that these
- 23 numbers are going to be possibly changed later based upon
- 24 maybe input from the agencies or from other things. This
- 25 clearly, we think, sets forth where that input would be

- 1 coming in, so that -
- 2 COMMISSIONER BYRON: Okay, I just want to make
- 3 sure everybody understands, these are estimates.
- 4 MS. FOLEY GANNON: These are estimates.
- 5 COMMISSIONER BYRON: And it is somewhat
- 6 misleading when we have 10 digits of accuracy in these
- 7 numbers, all the way down to the penny.
- 8 MS. FOLEY GANNON: This is when you use Excel
- 9 Charts, this is the way that it comes out, so, again, we
- 10 were trying to not change any of the numbers that had
- 11 been given by the agencies, or anything else, we were
- 12 just inputting it and trying to make it useful, again, so
- 13 that the Compliance Manager would know, if there were
- 14 changes made, the Applicant would know if there were
- 15 going to be changes made, the agencies would know when
- 16 they were getting input, we just think it would help
- 17 clarify. Again, it is not as important to us as the
- 18 change that we were just discussing and that we're asking
- 19 for with the Peninsular Bighorn Sheep, but we just
- 20 thought this was a clarification that could be helpful.
- 21 CHAIRMAN DOUGLAS: All right, do you have
- 22 additional comment before we go to other parties?
- 23 MS. FOLEY GANNON: No, that is the end of my
- 24 comments. Thank you very much.
- 25 CHAIRMAN DOUGLAS: All right, thank you. Let's

- 1 hear now from staff.
- MS. HAMMOND: Thank you, Chairman. And thank
- 3 you to the Committee and the Commissioners for its very
- 4 careful and reasoned Errata. And staff is appreciative
- 5 of the Committee's efforts. Oh, I am sorry, I am
- 6 Christine Hammond from staff, I'm Staff Counsel. To my
- 7 right is Christopher Meyer, the Project Manager.
- 8 So, I would like to just first identify one
- 9 change that staff would like to see in the Errata, we
- 10 believe it is an inadvertent omission of a single
- 11 sentence and I can identify that now. It would be to
- 12 Paragraph 4 on Page 27, and it concerns security. Staff
- 13 in its comments on the PMPD had included some redlined
- 14 language that most of that redlined language was
- 15 incorporated, but a single sentence was, we believe
- 16 inadvertently omitted. And that sentence is, "The CPM
- 17 may draw on the security if the CPM determines the
- 18 project has failed to comply with the requirements
- 19 specified in this condition." And that is just language
- 20 that empowers the CPM to actually call on the security,
- 21 should the project owner fail to comply with the
- 22 requirements. That language is in BIO 17 and BIO 19, and
- 23 should be included in this condition.
- 24 There are a couple of other changes, internal
- 25 inconsistencies we believe can be handled by an

- 1 administrative Errata. To respond to the Applicant's
- 2 comments regarding BIO 17, staff had set forth the
- 3 reasons for requiring the Applicant to mitigate 881 acres
- 4 of land, which is Peninsular Bighorn Sheep foraging
- 5 habitat. Staff had based that number and this is a
- 6 repetition of staff's briefs and comments on the PMPD.
- 7 Staff had based that number on the amount of potential
- 8 foraging habitat that is permanently lost to Peninsular
- 9 Bighorn Sheep. It is very different from the amount of
- 10 vegetative cover that was determined in these washes.
- 11 And on that basis, we believe 881 acres with the full
- 12 support of the Department of Fish and Game is the correct
- 13 number of mitigation. Now, the record does reflect that
- 14 there was a difference of opinion between the U.S. Fish
- 15 and Wildlife Service and Fish and Game on the amount of
- 16 acreage that should be mitigated, but we have the full
- 17 support and encouragement from Fish and Game on the 881
- 18 acres.
- Just to briefly go through staff's arguments,
- 20 which is there is a qualitative difference between the
- 21 vegetation that is at Carrizo Creek and at the project
- 22 site. To think that enhancement at existing habitat,
- 23 which is at Carrizo Creek, and that evidence is in the
- 24 record, could be used to mitigate the permanent loss of
- 25 habitat, which is of a different quality, is simply not

- 1 the case, it is different habitat, it is different types
- 2 of vegetative cover that provides a different type of
- 3 support to the Peninsular Bighorn Sheep. We are also
- 4 concerned about the permanent loss of 881 acres of
- 5 potential foraging habitat. And for these reasons, we
- 6 believe the Committee correctly issued its Errata and
- 7 modified the number of acreage to 881 acres. Now, it is
- 8 desirous for the Commission's conditions to align with, I
- 9 guess, the conditions in the permits issued by other
- 10 agencies; the Commission is in no way required to modify
- 11 its conditions to match the conditions in the BO. The BO
- 12 Is a minimum and the Commission is certainly empowered to
- 13 require more, and with the full support and encouragement
- 14 of a California state agency, the Department of Fish and
- 15 Game, staff encourages and urges the Commission to
- 16 require 881 acres of Peninsular Bighorn Sheep foraging
- 17 habitat mitigation.
- 18 CHAIRMAN DOUGLAS: Thank you, Ms. Hammond. Do
- 19 you have any other does staff have any other comments
- 20 before we turn to other parties?
- 21 MS. HAMMOND: I do, and it concerns the table
- 22 that was distributed by Applicant just moments ago. And
- 23 the Applicant has correctly said, there is some internal
- 24 inconsistency in the Errata with the numbers. Some of
- 25 staff's numbers in its PMPD comments have been

- 1 incorporated into the Errata, but not all. And whether
- 2 the Commission adopts staff's numbers or the Applicant's
- 3 numbers, staff will rest on that, but there is admittedly
- 4 an internal inconsistency. There are some, we think,
- 5 clarifying and substantive elements to the tables in the
- 6 Errata and would encourage the Commission not to modify
- 7 the Errata at this point. We have not had a meaningful
- 8 opportunity to review these tables. If there is some
- 9 confusion at the compliance level before construction
- 10 commences, we believe that the Compliance Managers of
- 11 staff and the Commission and the Applicant can work that
- 12 out, so we do not believe a change to the Final Decision
- 13 is necessary.
- 14 MR. MEYER: Madam Chair and Commissioners, this
- 15 is Christopher Meyer, Project Manager for staff on this,
- 16 and I just want to take just a really brief moment to
- 17 both thank the staff, who have made some amazing
- 18 turnarounds in the technical staff on getting some
- 19 documents back to me, and to share with parties on this
- 20 case, as it has been sort of a mercurial process going
- 21 forward. But also, my counterparts at the BLM, Jim
- 22 Stobaugh, the Project Manager, Daniel Steward, who was
- 23 instrumental in a lot of the biology and some policy
- 24 issues, and Amy Fesnock from the State Office, have been
- 25 amazingly helpful in aligning our process. And both

- 1 Magdalena Rodriguez and Randy Botta at CDFG have not just
- 2 reviewed documents on the way, they've been instrumental
- 3 in the development of a lot of our conditions and
- 4 positions, and they're availability to staff has been
- 5 essential in our getting a good document. Also, Felicia
- 6 Sirchia from U.S. Fish and Wildlife Service, and Michelle
- 7 Madsen from the U.S. Army Corps of Engineers have been
- 8 sort of beyond the call available to us to help in our
- 9 development of our position and our mitigations. I just
- 10 wanted to make sure that I took a moment to thank they
- 11 all.
- 12 CHAIRMAN DOUGLAS: Thank you for doing that.
- 13 If staff has no further comments at this time, we'll go
- 14 to the Interveners here.
- MS. MILES: Good morning. My name is Loulena
- 16 Miles and I am here as Counsel for California Unions for
- 17 Reliable Energy. CURE intervened in this project soon
- 18 after it was deemed data adequate. And, first, I'd just
- 19 like to thank the Hearing Officer and the Committee for
- 20 the Errata decision to go forward with the Peninsular
- 21 Bighorn Sheep mitigation for foraging habitat, I think
- 22 that was a very scientifically defensible and well
- 23 supported decision, and I just would like to point out
- 24 that it's not we had the testimony of an expert, Dr.
- 25 Vernon Bleich, come to the hearings and he testified that

- 1 it's not as important that it's regularly utilized, that
- 2 the land is regularly utilized by Bighorn, but that it
- 3 may be utilized occasionally, but that could be essential
- 4 for the long term survival of the endangered Peninsular
- 5 Bighorn Sheep. And there is also evidence from the
- 6 agency, I believe it was Randy Botta from Fish and Game,
- 7 that he said he was excited about the fact that Bighorn
- 8 were witnessed in this area because this may be evidence
- 9 of range expansion, and that's something that would be
- 10 really important for the recovery of the species, and so
- 11 we urge the Commission to adopt mitigation that would put
- 12 long term land into long term management and purchase
- 13 this land so that it can be enhancing the long term
- 14 survival for Bighorn Sheep.
- We do still have a number of concerns regarding
- 16 this project and, specifically as it was described in the
- 17 PMPD and Errata, I'm going to limit my comments today to
- 18 my four major concerns, and I won't go into more, but
- 19 first I want to say that the Commission has to decide
- 20 whether to approve a project that is substantially
- 21 different than the original project that was presented by
- 22 the Applicant and, more importantly, the project that is
- 23 before you is substantially different than the project
- 24 that was analyzed by the staff in the two-year site
- 25 certification process, and as you know, the original

- 1 project was the 750 megawatt project that would put
- 2 SunCatcher units into the ephemeral streams on the
- 3 project site, and the Army Corps reviewed that proposal
- 4 and determined that it would cause unacceptable impacts
- 5 to Waters of the United States under Section 404 of the
- 6 Clean Water Act. As a result, the Corps notified the
- 7 Applicant that they could only permit the Least
- 8 Environmentally Damaging Practicable Alternative, or
- 9 LEDPA. And the Applicant has been aware of this for a
- 10 long time, however, the problem is that the Applicant
- 11 only provided the new draft redesign of the project two
- 12 working days before the final Evidentiary Hearing. So,
- 13 as a result, no party, including staff, was given an
- 14 opportunity to meaningfully analyze the new project
- 15 configuration. And this redesign is not simply a smaller
- 16 project than was initially proposed, that we believe it
- 17 will result in new and different potentially significant
- 18 impacts that were not analyzed. The 709 megawatt
- 19 project, as it has been referred to in the PMPD, has
- 20 attempted to address impacts to water, or reduce impacts
- 21 to Waters of the U.S., by not building small roads off of
- 22 major roads in between the SunCatcher units, however,
- 23 this change does not eliminate the off-road travel to and
- 24 from the SunCatcher units and, instead, the removal of
- 25 roads will result in the driving in areas where there is

- 1 no soil stabilization and there are not best management
- 2 practices that are normally associated with the siting of
- 3 a road. And it will result in off-road travel through
- 4 ephemeral washes. And I brought a photograph today, this
- 5 is from the Applicant's presentation, Tessera Solar's
- 6 presentation, and my colleague, Rachel Koss, is going to
- 7 pass it out to you right now so that you can see it, I
- 8 know this is rather small. But this shows the Maricopa
- 9 facility, the installation of the SunCatcher units, and
- 10 as you can see, there is pretty much complete disturbance
- 11 around the units and that large equipment has to be
- 12 brought in, in order to move the SunCatcher units. And
- 13 so, we don't believe that removing roads is actually
- 14 going to reduce impacts and, in fact, may increase the
- 15 impacts. And we're really concerned that, also, if you
- 16 remove roads, then there isn't necessarily specific areas
- 17 where you would have impacts, you might have impacts in
- 18 areas where the roads because people can drive in
- 19 different ways between the units. And the desert
- 20 environment is very fragile and can take centuries to
- 21 recover, if ever. We did submit evidence that the
- 22 allowance of offered travel in areas not subject to soil
- 23 stabilization and best management practices is a
- 24 significant impact. That was not analyzed by staff.
- 25 Unfortunately, we were not able to submit that at the

- 1 Evidentiary Hearing, but we did submit it in our PMPD
- 2 comments. Staff explicitly stated in their opening brief
- 3 that the Commission should not approve a Draft LEDPA that
- 4 has not been the subject of thorough analysis of
- 5 potential impacts and feasible mitigation that may be
- 6 needed, and I am quoting their opening brief on this, so
- 7 I don't mean to put words in staff's mouth, but this is
- 8 in the record, and staff did repeatedly tell the
- 9 Committee that the redesign was not studied in detail by
- 10 staff's technical experts, and recommended that it not be
- 11 approved. Nonetheless, the PMPD recommends approval of
- 12 this 709 megawatt redesign, or what the Errata now calls
- 13 the BLM Preferred Alternative. Just because the
- 14 Commission or the staff spent a long time analyzing the
- 15 original project, which they did, and they did quite a
- 16 commendable job, I have to say, does not make it legal to
- 17 approve a different project. It would be a great error
- 18 for the Commission to disregard its own staff on this
- 19 point. If the Commission wants to comply with CEQA in
- 20 its own siting process, it should direct staff to review
- 21 the new project configuration, analyze the new and
- 22 different impacts, and propose mitigation where
- 23 appropriate in keeping with state law, and circulate that
- 24 analysis to the public for comment and response.
- 25 Now, even more alarming is the PMPD's Errata

- 1 proposal to not decide what project to approve, but
- 2 instead to approve the BLM preferred alternative. The
- 3 reason for this change is an attempt to make the decision
- 4 vague enough that it will be consistent with whatever the
- 5 BLM eventually approves, but the BLM has not issued its
- 6 Record of Decision on this project and the BLM has not
- 7 decided which alternative that it will approve, and the
- 8 Army Corps of Engineers has still been actually working
- 9 out the reconfiguration, there have been additional
- 10 changes since the Evidentiary Hearings. In fact, I was
- 11 in communication with the Army Corps last week and I was
- 12 told that there have been additional changes since what
- 13 was presented in the Applicant's rebuttal testimony.
- 14 And, it is highly likely that the project will continue
- 15 to change because the EPA has raised numerous objections
- 16 to the 709 megawatt project, and has ultimately authority
- 17 over the Applicant's and the Corps' proposed alternative.
- 18 So, as a result, the Errata to the PMPD now states that
- 19 the Commission should approve a future project that has
- 20 not been defined.
- 21 My second point today concerns water supply.
- 22 The PMPD recommends that the project rely upon potable
- 23 drinking water from the Dan Boyer Well, that is in a sole
- 24 source drinking water aguifer for at least three years.
- 25 The potable drinking water from the Dan Boyer well is

- 1 taken from an Aquifer that is the only source of water
- 2 for small desert communities that overlie the aguifer.
- 3 There is no evidence that the water is available to meet
- 4 the Applicant's stated needs because the Applicant
- 5 requires more water for its first year of construction
- 6 than the well can provide and, in fact, we submitted
- 7 evidence, expert testimony, that we believe there will be
- 8 additional water that will be needed based on the
- 9 documentation that the Applicant provided in the AFC.
- 10 And, in fact, the staff estimated that more water would
- 11 be needed for dust suppression to control Valley Fever,
- 12 and that was never calculated into the final water
- 13 requirements for the project. There is no evidence that
- 14 the water will be available for the three years since Dan
- 15 Boyer's documentation that the Applicant provided said
- 16 that it could only supply or that it would supply water
- 17 for approximately six to 11 months, and there was no
- 18 amount that was provided. Staff concluded that the
- 19 Applicant's reliance on this water source would pose
- 20 significant immitigable impacts and concluded in their
- 21 water supply assessment that this is not a reliable water
- 22 source, so, in short, from our view of the evidence in
- 23 the record, it appears that there is no reliable water
- 24 for this project. We urge the Commission to condition
- 25 the approval of the project on recycled water from the

- 1 City Wastewater Treatment facility and deny the request
- 2 for the Applicant to rely on the Dan Boyer Well.
- 3 My third point concerns cultural resources. At
- 4 the Evidentiary Hearings, Commission staff testified that
- 5 the number of cultural resources that we have in this one
- 6 project exceeds all of the cultural resources that the
- 7 Energy Commission has dealt with in all other projects
- 8 combined, in the history of the Commission's siting of
- 9 power plants. It is a very significant number of
- 10 cultural resources on this site. For one of the cultural
- 11 resources, the project would wholly obstruct the most -
- 12 one of the most undisturbed portions of the Juan Bautista
- 13 De Anza National Trail, that is the first overland route
- 14 from New Spain to San Francisco, and that is administered
- 15 by the National Park Service, and the Park Service
- 16 submitted comments, very strong comments, about this
- 17 project. Historic campsites are located within close
- 18 proximity to the project site and it is believed that the
- 19 Anza Party camped on the project site. Access to this
- 20 section of the trial will be completely eliminated and
- 21 the camping and exploration of this section of the trail
- 22 will not be possible once the project is approved. In
- 23 addition, visual inspection of the ground surface on the
- 24 proposed site revealed at least 453 distinct cultural
- 25 resource sites, some of these included two prehistoric

- 1 districts, stone scatters with human worked bones, stone
- 2 tools, ceramics, geoglyphs, 11 segments of a prehistoric
- 3 trail system, and a considerable number of prehistoric
- 4 cremations on and next to the site. And, in fairness,
- 5 many of the cremations are not actually on the site
- 6 anymore, but there are still some there is at least one
- 7 that is known to be on the site, and other potential
- 8 cremation areas. So, regardless, it is a very
- 9 significant site. This is ancestral and sacred land to a
- 10 number of tribes in the area.
- 11 The PMPD admits that the Commission is
- 12 abdicating its responsibility, I know it did not use that
- 13 word, but to evaluate the impacts on cultural resources
- 14 because the site is so rich in cultural resources, and I
- 15 will quote the PMDP on page 67: "The high number of
- 16 cultural resources for this project renders the
- 17 evaluation of all known resources infeasible." This is
- 18 like an agency saying, "We are not going to analyze toxic
- 19 emissions from a refinery because it will emit so much
- 20 benzene," or, "We are not going to analyze the likelihood
- 21 of an accidental explosion because the chance of the
- 22 explosion is so high." CEQA does not contain a provision
- 23 that enables the Commission to sidestep the
- 24 identification of significant impacts because the
- 25 quantity of the impacts is so great, and the quantity and

- 1 significance of these impacts was precisely what requires
- 2 the analysis in the first place.
- 3 The PMPD does not offer legal support for its
- 4 justification, indeed, the PMPD actually justifies the
- 5 lack of analysis on the basis of the American Recovery
- 6 and Reinvestment Act deadlines. On page 3 of the PMPD
- 7 section on Cultural Resources, it says, and I quote:
- 8 "Given the ARRA deadlines, the Energy Commission and BLM
- 9 staff have not had time to provide a detailed evaluation
- 10 of each resource potentially eligible for the Historic
- 11 Register." The Applicant's financing arrangements do not
- 12 trump CEQA, the PMPD's failure to analyze the wealth of
- 13 significant cultural resources on the project site is in
- 14 plain violation of CEQA. CURE recommends that the
- 15 Commission go back and do a good faith, legally adequate
- 16 analysis of the impacts.
- 17 My last point is about process. The Commission
- 18 did not provide the notice and a 30-day comment period,
- 19 or Responses to Comments on this Part 1 and 2 of the
- 20 Supplemental Staff Assessment. Now, the Commission did
- 21 provide a 30-day comment period on their original Staff
- 22 Assessment and I believe it was actually a 90-day comment
- 23 period, and we think that was we are fully in support
- 24 of that, however, there were major changes in the project
- 25 after that came, and they actually found that there were

- 1 some new significant impacts, for example, in the
- 2 original Staff Assessment, the staff did not find a
- 3 significant impact to Bighorn Sheep, and a lot more
- 4 evidence came into the record after that point. The
- 5 mitigation was not analyzed for Bighorn Sheep because
- 6 there was no mitigation proposed in the original Staff
- 7 Assessment, and there was no mitigation included in the
- 8 original Staff Assessment for cultural resources, and
- 9 this is just not even scratching the surface of the
- 10 magnitude of the changes. And so we believe that a new
- 11 30-day comment period really was warranted for the
- 12 Supplemental Staff Assessment. And specifically, the
- 13 Public Resource Code Section 21091(D) requires the
- 14 Commission to consider comments it receives on the Draft
- 15 Assessment and prepare a written response, and really, I
- 16 want to highlight this idea that, you know, you have to
- 17 provide a written response, this is the State law in
- 18 California, and there has not been an opportunity for the
- 19 public to receive a response. And I know the Errata
- 20 provided a few there were a few places in the Errata
- 21 where it said that specific public members' comments had
- 22 been considered, but there was no response to their
- 23 comments beyond that, and there were many members of the
- 24 public who commented, for example, on the Dan Boyer Well,
- 25 and there was never a Response to Comments, and the Dan

- 1 Boyer Well is another example of something that came
- 2 along after the original Staff Assessment was issued.
- 3 So, in closing, I am not here today on behalf
- 4 of CURE to ask you to deny this project, I am here to
- 5 respectfully request that the Commission not vote this
- 6 out today. Please go back and have staff analyze the
- 7 changes to the project, identify the impacts, develop the
- 8 mitigation, notice the comment period, and respond to
- 9 comments, as is required by CEQA. Thank you.
- 10 CHAIRMAN DOUGLAS: Thank you. And I will ask
- 11 staff to provide their response to some of the issues
- 12 that you've raised, but first, I understand there is
- 13 another Intervener who is on the phone, Mr. Budlong, are
- 14 you on the phone?
- MR. BUDLONG: Yes, I am on the phone.
- 16 CHAIRMAN DOUGLAS: All right, well, as a party,
- 17 this is your opportunity, or one of your opportunities,
- 18 to speak on this project.
- 19 MR. BUDLONG: I presume I got in quite late,
- 20 I had other things to do, I presume we are talking about
- 21 Imperial?
- 22 CHAIRMAN DOUGLAS: Yes, sorry about that. We
- 23 are talking about Imperial, we took the project up and we
- 24 have heard from Applicant, staff, and CURE at this point.
- 25 MR. BUDLONG: Yeah. I heard the tail end of

- 1 CURE's comment and I would agree with CURE that now is
- 2 not the time to vote this out, but to do some more
- 3 investigation.
- I am specifically bothered by the fact that the
- 5 machinery used at this project, the SunCatchers, has had
- 6 essentially no field experience, they've got 60 units
- 7 running at Maricopa and they have been running for six
- 8 months, and what the approval would mean is projecting
- 9 that machinery to be used for the next 30-40 years, and
- 10 30,000 units, so we are using like 360 or 400 months,
- 11 thereabout, in order to project success for something
- 12 like, if you multiply the numbers out, 12 million months.
- 13 That is, I consider, not a prudent thing to do. With
- 14 such little field experience, you have no idea what is
- 15 going to happen when you actually get out in the field
- 16 under real working conditions for long periods of time.
- 17 If you look at Dr. Barry Butler's testimony on PUC three
- 18 years ago, his suggestion for something like this is to
- 19 jump up by a factor of 10 each time, say, from the
- 20 current 60 units, of 600 units for the next year or so
- 21 would be prudent, improve the amount and get operating
- 22 experience, and then 6,000 units after that, and then you
- 23 can get up to the 30,000 unit level. Without doing this,
- 24 we don't know what those machines are going to do, we
- 25 don't know what their maintenance expenses are going to

- 1 be. There has been a lot of talk about maintenance
- 2 expense and reliability and MTBF, and we all understand
- 3 that you can get a high reliability by very intensive
- 4 maintenance, even though you may have a very poor MTBF.
- 5 That speaks to the economics of the project and, if the
- 6 high maintenance turns out to be true, the project can
- 7 well be economic and it can fail. We talked about this
- 8 at one of the Evidentiary Hearings in El Centro. And if
- 9 the project fails, then there is no justification at all
- 10 for overriding environmental effects, and the Commission
- 11 has not taken a look at that and has, as a matter of
- 12 fact, refused to do it based on the idea that they are
- 13 not responsible for the economics of the project.
- 14 However, if there is significant environmental impact and
- 15 no project because it failed economically, then the
- 16 Commission has failed in doing its duty, it absolutely
- 17 must take care of the economics to see whether this thing
- 18 is going to work. This is a brand new technology, this
- 19 is not like solar trough or PV, it is a brand new
- 20 technology, it is a very fussy technology, solar
- 21 amendments have been around for a long time, but they've
- 22 never gone into high production, they've never been very
- 23 high used, it is a tricky difficult technology. People
- 24 such as Boeing, and McDonald Douglas, and Ford, and SAIC,
- 25 and Sandia Labs, those are not trivial outfits, have been

- 1 working on this thing for the last 30 years and, now,
- 2 finally, we see 60 units in the field. Staff has also
- 3 indicated that they don't have confidence in their
- 4 reliability, so I think it is necessary for the
- 5 Commission, for staff, to look at the economics to find
- 6 out whether to get some confidence that this machinery
- 7 is really going to....
- I have another comment which is in general, and
- 9 that is that California has been very careful about
- 10 putting together environmental laws, the CEQA, it spent a
- 11 lot of time putting that together very carefully, in less
- 12 panicked circumstances, and essentially now what it
- 13 amounts to is we are abandoning CEQA by saying the
- 14 Commission can override anything that they want, whatever
- 15 they say is considered CEOA adequate, and there is no
- 16 appeal except for the Supreme Court to do that, for
- 17 people to object to it if they think the Commission has
- 18 done this incorrectly. To me, this amounts to what is
- 19 considered a dictatorship. The government decides what
- 20 to do and there is no appeal. And to me, that is the
- 21 wrong way to do business in a country such as ours. That
- 22 is the end of my testimony.
- 23 CHAIRMAN DOUGLAS: Thank you for your comments.
- 24 I would like to ask staff if you would like to respond to
- 25 any of those questions or issues that CURE raised.

- 1 MR. MEYER: Staff feels that our filings to
- 2 date are fully explained.
- 3 CHAIRMAN DOUGLAS: Thank you.
- 4 COMMISSIONER BYRON: Well, I don't think that's
- 5 going to cover it, Mr. Meyer. We're going to try and
- 6 respond to some of these. If staff wants to not respond
- 7 at this time, that is fine. Maybe Mr. Renaud could come
- 8 forward. Thank you, Mr. Renaud. Let me ask, Madam
- 9 Chair, since you are keeping track of all the cards, just
- 10 in case, are there any other Intervener parties on the
- 11 phone that we may have missed? Okay, Mr. Renaud, let's
- 12 try to go through some of these if we can for the benefit
- 13 of the public.
- 14 HEARING OFFICER RENAUD: Sure. Let's see,
- 15 well, I'll just start at the beginning. With respect to
- 16 going back to the biological conditions that were
- 17 discussed, the change in mitigation acreage from 247 to
- 18 881, we understand Applicant's arguments; the Committee
- 19 tussled with this issue. In the end, the fact that the
- 20 California Department of Fish and Game favors the 881 was
- 21 a strong factor and we think it is fully justified by the
- 22 record.
- 23 COMMISSIONER BYRON: Despite the fact that the
- 24 Peninsular Bighorn Sheep do not have a project labor
- 25 agreement for those 881 acres?

- 1 HEARING OFFICER RENAUD: I don't think they do,
- 2 no, sir.
- 3 COMMISSIONER BYRON: All right, please
- 4 continue.
- 5 HEARING OFFICER RENAUD: All right. As far as
- 6 BIO 10, I agree completely with Commissioner Byron's
- 7 observation that these charts, which have driven
- 8 everybody crazy, are prefaced both before and after by
- 9 statements to the effect that they are estimates, that
- 10 they can be changed, trued up, subsequent to as the
- 11 project goes along, and I think that's the way we ought
- 12 to deal with it. THE CPM will have the discretion to
- 13 adjust these. Staff Counsel suggested an addition to the
- 14 Errata, paragraph 4, page 27, we completely agree with
- 15 that and would include that into the Errata, as well.
- 16 As far as CURE's concerns, just generally, I
- 17 should say we've heard all of those arguments before,
- 18 they have all been addressed at length in the PMPD. The
- 19 issue of the LEDPA, again, is discussed at length in the
- 20 PMPD. One factor that was not pointed out is that there
- 21 is evidence from staff cited in the record, or in the
- 22 PMPD, that the alternative that was recommended by the
- 23 Committee is within the range of alternatives analyzed by
- 24 the staff, and that is what CEQA requires, in fact. No
- 25 one has shown I will stop there at that point. As far

- 1 as the picture of the Maricopa facility, I'm not sure
- 2 what that does for us, other than that I should point out
- 3 that is not in California, and it is not subject to CEC
- 4 Conditions of Certification, which are extensive, and
- 5 which include such things as the requirements for dust
- 6 suppression, a 10 mph speed limit on paved surfaces, and
- 7 the like. We should also bear in mind that the site
- 8 currently is used by off-highway vehicles, that use will
- 9 cease as a result of this.
- 10 As far as the allegation that we are now
- 11 approving something that is not gelled, the BLM preferred
- 12 alternative, the reference there is to the very first
- 13 page of the Errata, where we had been calling the
- 14 alternative, the "709 Megawatt Alternative," just to make
- 15 things clear, we changed it to "BLM Preferred
- 16 Alternative." We could have also changed it to "Fred."
- 17 I mean, we're just saying we need to have a consistent
- 18 name that we'll call this thing. And that's the name we
- 19 chose. If somebody would like to suggest a different
- 20 name, that could easily be globally changed. But that's
- 21 the only meaning that should be taken from the use of
- 22 that term.
- 23 Ms. Miles also referred to the water issue.
- 24 Regardless of any estimates that exceed 40 acre feet a
- 25 year, the fact is that we have a very very strong

- 1 Condition of Certification limiting the Applicant to 39,
- 2 and furthermore limiting it for three years, there is a
- 3 extensive evidence that they won't even need it for three
- 4 years, but if they do, there is a requirement that that
- 5 all be done pursuant to permits, registrations, and so
- 6 on, and furthermore, there is an extensive analysis that
- 7 the remaining one acre foot is more than adequate for the
- 8 residential water needs that were testified to at the
- 9 hearing. There's a very very extensive discussion in the
- 10 PMPD about all that. As far as the issue about cultural
- 11 resources not being analyzed at this point, first of all,
- 12 Ms. Miles read to you from the PMPD a part of a
- 13 paragraph, but I kind of thing she should have read the
- 14 rest of it to you because, while it does say that staff
- 15 did not have time under the ARRA deadlines to do the
- 16 analysis in advance, the paragraph then goes on to say
- 17 "resources, instead, will be evaluated according to
- 18 protocols established by the Conditions of Certification
- 19 and the programmatic agreement. Furthermore, the finding
- 20 is that the mitigation measures will reduce impacts to
- 21 less than significant, but cumulative impacts will remain
- 22 because of the multiple projects in the area." So, I
- 23 think, again, we're proceeding in a very conservative and
- 24 well established fashion by using these Conditions of
- 25 Certification and the programmatic agreement.

- I think that is everything I wanted to respond
- 2 to. If you have any questions for me, I'll try to
- 3 answer.
- 4 COMMISSIONER EGGERT: I guess there was one
- 5 other issue if I remember on the process and the 30 day
- 6 notice.
- 7 HEARING OFFICER RENAUD: Oh, yeah. Well, as
- 8 far as that is concerned, we have Chief Counsel here, by
- 9 the way, who might wish to bolster this, but we allow a
- 10 30-day comment period in accordance with law for anything
- 11 that constitutes a Proposed Decision or a Decision, that
- 12 is a recommendation for action. Such documents as the
- 13 Staff Analysis, there is no such requirement. As a
- 14 matter of course, typically there is plenty of time after
- 15 the issuance of those documents, but we don't
- 16 specifically denote it a comment period, there just
- 17 happens to be a lot of time. So, Chief Counsel may wish
- 18 to add to that, but when CURE started making this
- 19 allegation some time ago, it was thoroughly researched.
- 20 CHAIRMAN DOUGLAS: Thank you, Hearing Officer
- 21 Renaud.
- 22 COMMISSIONER BYRON: If I may, Madam Chair,
- 23 just to make sure we close on a couple of other items.
- 24 Yes, Ms. Miles said a number of things, and I tried to
- 25 jot them down and I may not have them verbatim, I was

- 1 curious if staff could address an accusation that we are
- 2 in opposition with staff conclusions with regard to their
- 3 preferred alternative. I may have gotten that incorrect,
- 4 but I just wanted to see if you could address, Mr. Meyer,
- 5 are your conclusions and those recommended in the PMPD in
- 6 opposition with regard to use of that preferred
- 7 alternative?
- 8 MR. MEYER: I'm not sure I totally understand
- 9 the question. I think Ms. Miles -
- 10 COMMISSIONER BYRON: Let me help one more time.
- 11 Going back to four points, I was going back to the first
- 12 one, "the project before us is not that reviewed by the
- 13 staff," and a number of other accusations that are
- 14 incorrect, but the one that stuck for me was that we were
- in opposition with staff's conclusions.
- MR. MEYER: Obviously, we are in opposition
- 17 with oh, that the Committee is in opposition with
- 18 staff?
- 19 COMMISSIONER BYRON: Yes.
- MR. MEYER: In staff's opening brief, this is
- 21 before there was, you know, the LEDPA had been adopted in
- 22 the PMPD and before it was talked about, staff related
- 23 concerns in that opening brief that the LEDPA was not the
- 24 alternative that staff had totally analyzed, and what we
- 25 went on in the Evidentiary Hearings to talk about

- 1 extensively is to see if the Committee wanted additional
- 2 analysis of that, and what came out of that is that the
- 3 Committee felt that, between the analysis that the staff
- 4 did of the full project, the analysis that we did reduced
- 5 acreage alternatives, including several that avoided
- 6 washes, there were actually our drainage avoidance
- 7 alternatives were developed primarily by the U.S. Army
- 8 Corps of Engineers withheld from our staff and the BLM,
- 9 the resource agencies. So it was decided that the
- 10 coalition of that information on the Committee side
- 11 answered that basic question of, given enough
- 12 information, that a decision could be made on the LEDPA,
- 13 and staff subsequently did not, from that opening brief,
- 14 we did not make any further mention of that.
- 15 COMMISSIONER BYRON: Let's see, just to close,
- 16 Madam Chair, on the CURE comments, I'd like to go on the
- 17 record that the analogies and the mischaracterization of
- 18 the facts was very troubling. This abdication of our
- 19 evaluation of cultural resource significance, and
- 20 comparing it to releasing benzene into the atmosphere, to
- 21 affect people's health, I think it is important that you
- 22 all be aware that most all of what we heard today from
- 23 CURE we've heard before in earlier evidence.
- 24 Mr. Budlong, I would like to thank you for your
- 25 participation and comments, this Committee does take

- 1 seriously the reliability of the equipment, and I believe
- 2 I may have shared in Evidentiary Hearing that, as a young
- 3 engineer about 30 years ago, I worked on a similar design
- 4 as these components. The Committee was concerned about
- 5 reality and, indeed, we've added with the agreement with
- 6 staff and the Applicant, a new condition in the Errata, I
- 7 believe that is correct, isn't it I'm turning to my
- 8 Hearing Officer a reliability Condition 1?
- 9 HEARING OFFICER RENAUD: That is right. And I
- 10 would like to thank you, Mr. Budlong, for your
- 11 participation in this. I believe you really did
- 12 contribute significantly to the quality of the decision
- 13 that we've received here. Madam Chair, thank you for
- 14 allowing me to just close a little bit on some of the
- 15 comments.
- 16 CHAIRMAN DOUGLAS: Thank you, Commissioner
- 17 Byron. What I would like to do now is turn to public
- 18 comment. Yes, Mr. Levy?
- 19 MR. LEVY: Thank you very much. Just to
- 20 follow-up on Commissioner Byron's comments, I just wanted
- 21 to respond also to what I believe to be a
- 22 mischaracterization of what the PMPD says by CURE's
- 23 attorney. On page 67, the statement, "Due to the fact
- 24 that there is a high number of cultural resources for
- 25 this project renders, that the high number of cultural

- 1 resources for this project renders the evaluation of all
- 2 known resources infeasible," that's not an abdication, it
- 3 is an acknowledgement of the size of the project and the
- 4 fact that it's just not unfeasible to uncover everything
- 5 before the licenses are issued. And there are
- 6 protections in the PMPD that require the Applicant to
- 7 come back to the Energy Commission if the ordinary
- 8 mitigation measures that are analyzed already prove not
- 9 to be adequate for newly discovered resources; that is
- 10 not an abdication, it is a fact of life. And the same
- 11 thing on page 3, a fact of life on a resource of this
- 12 nature and a project of this magnitude on new land, so
- 13 there is only so much that environmental agencies can do
- 14 to evaluate what impacts there are, and at some point
- 15 they may reach a stopping point in their initial
- 16 analysis, and that is what you are saying here, is that
- 17 you can't feasibly do it all in advance. The second
- 18 comment is to suggest that the ARRA deadlines are
- 19 stifling review of or preventing an adequate review of
- 20 impacts, that is also a mischaracterization of page 3; it
- 21 says specifically with respect to well, let me read it
- 22 again: "Given the American Recovery and Reinvestment Act
- 23 deadlines, Energy Commission and BLM staff have not had
- 24 time to provide a detailed evaluation of each resource
- 25 potentially eligible for Historic Register nomination.

- 1 Resources, instead, will be evaluated according to
- 2 protocols established by the Conditions of Certification
- 3 and Cultural Resources Programmatic Agreement." Again,
- 4 this is the same type of requirement that is imposed with
- 5 respect to the cultural resources, that we can't go
- 6 through each one in advance because of timeline
- 7 constraints and other considerations, to designate them,
- 8 or determine whether they should be designated in
- 9 advance. But, again, the PMPD acknowledges that they are
- 10 there and has mitigation measures and recognizes that
- 11 there may be others that should be designated
- 12 subsequently, and that is perfectly appropriate, that is
- 13 not an abdication.
- 14 CHAIRMAN DOUGLAS: Thank you, Mr. Levy. I'm
- 15 going to turn at this point to public comment. I have
- 16 four people, two in the room, and two on the phone, who
- 17 have indicated an interest in speaking. If there are
- 18 additional people in the room or on the phone who would
- 19 like to speak, please either fill out a blue card if
- 20 you're in the room, or indicate if you're on WebEx or on
- 21 the phone, that you would like to speak. I'll begin with
- 22 Steve Taylor, San Diego Gas & Electric.
- 23 MR. TAYLOR: Good morning, Commissioners. My
- 24 name is Steve Taylor with San Diego Gas & Electric
- 25 Company. First, I'd like to say thanks to all the folks

- 1 that have worked so hard to get us to this point.
- 2 Certainly, Commission staff for their thoroughness and
- 3 tireless efforts to keep this project moving forward,
- 4 they've sacrificed much during these recessionary times,
- 5 and I note their dedication. I hope they all can take
- 6 some vacation soon.
- 7 I want to thank the Applicant for their vision
- 8 and efforts to bring the IV Solar Project to this point,
- 9 hundreds of people have been working endless hours from
- 10 environmental surveys to providing legal expertise,
- 11 dealing with the various agencies, and responding to the
- 12 public's concerns.
- I want to thank the Committee consisting of
- 14 Presiding Member Byron, Associate Member Eggert, and
- 15 Hearing Officer Renaud, who skillfully guided the
- 16 process, balancing the need for complete information with
- 17 the need to move the process towards completion.
- 18 Difficult decisions were made to balance the interests of
- 19 all parties and create a record that can justify approval
- 20 of this project. And finally, I'd like to thank the
- 21 Commission as a whole, whose efforts to approve large
- 22 scale solar projects is sincerely appreciated. This
- 23 project will allow all of SDG&E's 3.4 million consumers
- 24 to benefit from clean and efficient solar power. And
- 25 approval of this project will further benefit SDG&E in

- 1 meeting California's renewable energy goals. I've
- 2 witnessed a rare combination of cooperation that I wish
- 3 to acknowledge, between the Commission staff, Bureau of
- 4 Land Management, State and Federal agencies, and local
- 5 agencies, necessary to bring a project like this to the
- 6 point of approval.
- 7 And the Interveners, I would also like to
- 8 acknowledge. As Commissioner Eggert alluded to earlier
- 9 in the process, they ask the hard questions that must be
- 10 answered, such that the record is complete. What's
- 11 happening today in California regarding renewable energy
- 12 represents change on a global scale. Not since these
- 13 pioneering entrepreneurs got together in the late 1800's
- 14 to create what is now San Diego Gas & Electric have there
- 15 been so many changes to the way we deliver electricity.
- 16 I find it fascinating that the Sterling technology
- 17 developed some 200 years ago would be an integral part of
- 18 meeting today's energy challenges. It makes me very
- 19 hopeful for the future. SDG&E continues to do its part
- 20 to select quality developers as partners in bringing
- 21 renewable energy to our customers, the folks at Tessera
- 22 Solar have committed their time, money, a lot of effort,
- 23 and a few gray hairs, to making this project succeed. I
- 24 encourage the full Commission to approve the project
- 25 today, so that we can continue efforts to provide our

- 1 customers and generations of future customers with the
- 2 benefits of clean renewable energy. Thank you.
- 3 COMMISSIONER BYRON: Mr. Taylor, thank you for
- 4 being here. A quick question if I may. Monday was
- 5 pretty hot in San Diego, I believe it got up to 106 or
- 6 107 degrees. Did you set a new peak demand on Monday?
- 7 MR. TAYLOR: Yes, we did. We broke our old
- 8 record by about 50 megawatts.
- 9 COMMISSIONER BYRON: So that is about what?
- 10 About a 1 or 2 percent increase?
- MR. TAYLOR: About 1 or 2 percent in excess of
- 12 what our prior record was.
- 13 COMMISSIONER BYRON: Well, I'd like to thank
- 14 you for being here. I think it's very astute on the part
- 15 of the utility and who has the Power Purchase Agreement,
- 16 at least for some of this power, if not all of it, to be
- 17 here in support of this project. Thank you.
- MR. TAYLOR: Thank you.
- 19 CHAIRMAN DOUGLAS: The next card I have from
- 20 somebody in the room is Lisa Belenky, Center for
- 21 Biological Diversity.
- MS. BELENKY: Good morning. Thank you,
- 23 Commissioners, for this opportunity to speak.
- 24 COMMISSIONER BYRON: Ms. Belenky, would you
- 25 make sure we're saying your name correctly?

1	MS.	BELENKY:	Ιt	is	Belenky.	My	grandfather
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- 2 used to say "like a bell and a key." But, you know, he
- 3 was old school. So, my name is Lisa Belenky and I am an
- 4 attorney with the Center for Biological Diversity, a
- 5 nonprofit conservation organization dedicated to
- 6 preserving rare and endangered species and their
- 7 habitats. The Center has been closely following this
- 8 Imperial Solar Project, formerly called the Sterling
- 9 Solar II Project, and we also commented on the Corps of
- 10 Engineers Notice, on the EIS, and we have recently
- 11 protested the proposed Plan Amendment by BLM for this
- 12 project.
- 13 The development of renewable energy is a
- 14 critical component of the efforts to reduce greenhouse
- 15 gas emissions, avoid the worst consequences of global
- 16 warming, and to assist California in achieving emission
- 17 reductions that are needed. The Center strongly supports
- 18 development of renewable energy production, generation of
- 19 electricity from solar power, in particular I am sorry
- 20 I am reading this, I just won't remember what else I was
- 21 supposed to say however, like any project, proposed
- 22 solar power projects must be thoughtfully planned to
- 23 minimize the impacts to the environment, and you will not
- 24 be surprised that the Center's concern is with the
- 25 impacts, particularly, to rare and endangered and listed

- 1 species. In particular, renewable energy projects should
- 2 be sited in proximity to areas of electricity end use, in
- 3 order to reduce the need for extensive new transmission
- 4 corridors, and the efficiency losses associated with
- 5 extended energy transmission, and should avoid impacts to
- 6 sensitive species and their habitats. Distributed
- 7 generation should be prioritized for development, along
- 8 with conservation and efficiency, that must be the
- 9 central part of our effort to reduce greenhouse gas
- 10 emissions. Only by maintaining the highest environmental
- 11 standards with regard to local impacts and effects on
- 12 species and habitats, can energy production be truly
- 13 sustainable.
- 14 Ultimately, and unfortunately, the project as
- 15 proposed here, the Imperial Solar Power Project, fails to
- 16 meet the mark on being really sustainable for several
- 17 reasons. The project will have impacts to over 6,000
- 18 acres of occupied Flat-tailed Horned Lizard habitat, this
- 19 is a species that is again proposed for listing under the
- 20 Endangered Species Act, and this area provides key
- 21 connectivity for the species between the existing
- 22 management areas. In addition, the proposed project
- 23 impacts foraging habitat for the Peninsular Bighorned
- 24 Sheep and, even with the changes in the layout, it still
- 25 impacts Federal jurisdictional waters, Waters of the

- 1 State, and washes, that are very high in biodiversity and
- 2 should be avoided.
- 3 The extensive road system, whether they are
- 4 called roads, or routes, or overland traveled by four-
- 5 wheeled machines, will impact soils, there will be
- 6 significant impacts to soils in this area, which will
- 7 increase particulate matter in the air in an area that is
- 8 already severely impacted, it is one of the worst non-
- 9 attainment areas in the country.
- 10 Lastly, if the Commission approves the project
- 11 at a size larger than the 300 megawatt alternative, which
- 12 was discussed in the BLM documents, the project would
- 13 require construction of additional transmission,
- 14 including the construction most likely of the Sunrise
- 15 Power Link. As the Commission is most likely aware, the
- 16 Center for Biological Diversity has opposed the Sunrise
- 17 Power Link project due to its significant impacts to
- 18 listed rare and imperiled species and their habitats
- 19 along the chosen route. Unfortunately, we also feel that
- 20 the review in this forum has been inadequate, as well as
- 21 the BLM's review of this project. And the biggest
- 22 category that we would say has been insufficient is the
- 23 failure to truly examine alternatives, including
- 24 alternative sites on degraded or disturbed lands, sites
- 25 closer to end-use and distributed generation. We have

- 1 seen repeatedly in these processes, we are involved in a
- 2 number of these processes before the Commission and all
- 3 of the processes before the BLM, that the alternatives
- 4 have not been robust, and that there has been a big
- 5 challenge to get the agencies to look at alternative
- 6 siting because decisions have already been made by the
- 7 company of where they want to go, and that's just, in our
- 8 view, a backwards way to do this process. The agencies
- 9 need to take the responsibility and do the alternatives
- 10 analysis, and insist that projects do move if there are
- 11 alternatives that will significantly avoid the impacts,
- 12 which we believe, in this case, and in many others, there
- 13 are. So, for these reasons and others, on behalf of the
- 14 Center for Biological Diversity and our members, I
- 15 respectfully request that the Commission deny the
- 16 application and do not approve this project today. Thank
- 17 you so much for the opportunity to provide public comment
- 18 in this matter.
- 19 CHAIRMAN DOUGLAS: Thank you, Ms. Belenky. I
- 20 am turning now to the phone. I have got Bridget Nash.
- 21 Are you on the line?
- MS. NASH TRAVIS: This is Bit [sic].
- 23 CHAIRMAN DOUGLAS: This is Bridget Nash?
- MS. NASH TRAVIS: Yet.
- 25 CHAIRMAN DOUGLAS: Please make your comment.

${\sf MS.}$ MS. NASH TRAVIS: Okay. This is Bridget Na

- 2 Travis. I am the Historic Preservation Officer for the
- 3 Quechan Tribe. I am going to serve by echoing similar
- 4 concerns on both the behalf of CURE, as well as the
- 5 Center for Biological Diversity. There has been very
- 6 little the Tribe has been issuing comments on this
- 7 project from the moment that we were notified that it was
- 8 coming forth.
- 9 We do have very specific concerns in regards to
- 10 the lack of consultation, both on the CEC side, as well
- 11 as the BLM. I understand that the CEC is deferring the
- 12 CEC is deferring a lot of the consultation to BLM to
- 13 Section 106, however, SB 18 mandates that Tribal
- 14 consultation occur at the local level. This process does
- 15 mirror the Federal review process, which is Section 106,
- 16 and does allow for government interaction between the
- 17 Tribal representatives and the representatives of the
- 18 local jurisdiction. There is supposed to be discussion.
- 19 The archaeological record alone cannot explain the
- 20 importance of these cultural resources. As you have
- 21 heard CURE discuss, the cultural resources within this
- 22 area, and the fact that there are roughly 500 sites, and
- 23 this area has the most the project areas has the most
- 24 sites of any of the solar projects before the CEC
- 25 currently, this is of tremendous concern. The area, the

- 1 project area, the sites in the project area, the
- 2 cremations, the trails, do connect to other areas outside
- 3 of the project area, immediately to the south is the Yuha
- 4 Desert, and there are other areas in there, it is very
- 5 much a cultural landscape, and we've submitted comments
- 6 to this before.
- 7 And there is concern about the process, is the
- 8 process has been inadequate on both ends, both the BLM
- 9 and the CEC, we have -- and I heard earlier, and I cannot
- 10 recall the name, but the discussion of the PA and the
- 11 fact that, well, the PA and even in the PMPD, it alludes
- 12 to on page 68 that the method that the PA would employ to
- 13 resolve potentially significant impacts to the full
- 14 complement of significant cultural resources, so on and
- 15 so forth, but it doesn't specify the methods because
- 16 everything is very general in the PMPD, there has been no
- 17 specifics within this.
- The ARRA deadline, even though as stated
- 19 earlier that this really hasn't had an effect, has not
- 20 allowed adequate evaluation of the resources within this
- 21 area, nor has it allowed proper consultation with the
- 22 Tribes to occur. This has been very fast-paced, the
- 23 Tribes have not had an opportunity to sit down, and in
- 24 the PMPD, even on page 40, it states that, you know, in
- 25 early 2009 that Tribal members began a field visit, well,

- 1 the first field visit occurred in December of 2009, so I
- 2 mean, it has been a very very quick process, this has not
- 3 allowed the Tribes to sit down and discuss the impacts to
- 4 the sites, what needs to happen. There has been no
- 5 ethnographic studies for this area. A lot of the focus
- 6 has been on the De Anza Trail, but very little has been
- 7 put onto the cultural landscape as a whole, and
- 8 protecting that cultural landscape.
- 9 And so we do echo the Center for Biological
- 10 Diversity's assertion that there has been very few
- 11 alternatives. The alternatives are not adequate. There
- 12 was no discussion with this particular project, it
- 13 comes down to the location. There is a lot of concern by
- 14 the Tribe that this area, this landscape, is going to be
- 15 destroyed for a project that is relying on new technology
- 16 that is currently evolving. We've been involved in many
- 17 other solar projects, and some of those agencies, as
- 18 well, have stated that, you know, the technology is
- 19 currently evolving, that there are new methods coming out
- 20 and, you know, in a couple of years it may change. So
- 21 there is concern that this landscape that does contain
- 22 these cremations and these stone sites, and the
- 23 habitation sites, and the trail, that it is just going to
- 24 be destroyed for a project that may only last a few
- 25 years. We do believe that the native agricultural land

- 1 should have been considered as a location, and we do
- 2 request that the project, the application for the
- 3 project, be denied and that the project not be approved
- 4 based on the lack of consultation and the fact that CEQA
- 5 has not been followed within in fact, the commentary
- 6 within the next case states that an important principle
- 7 within that Appendix, Appendix K of CEQA, is the emphasis
- 8 on avoidance of archaeological sites, and a lot of this,
- 9 there has been no assertion, there has been nobody said
- 10 that all of the sites would be avoided, so there is a lot
- 11 of concern here. And I would like to pass it off I do
- 12 have a Tribal elder in the office, Quechan, who would
- 13 like to speak to the importance of the cultural landscape
- 14 that I had just referenced.
- 15 CHAIRMAN DOUGLAS: All right, go ahead.
- MR. ARROWEED: Hello, my name is Preston J.
- 17 Arroweed, 69-years-old, I am going to be 70 on October
- 18 2nd, this Saturday. I have been a singer, Tribal singer,
- 19 for almost over 40 years, and my songs have to do with
- 20 the beginning and the end of a person's life, or the
- 21 world, whatever, it talks about the beginning and it also
- 22 talks about the end where they're going. But the things
- 23 I heard was the archaeological significance, the cultural
- 24 significance, but not much told on the spiritual
- 25 significance. The spiritual significance has a lot to do

- 1 with the history of my people, what we believe. You
- 2 don't talk too much about the spiritual significance
- 3 because your spirituality comes from Europe, whereas ours
- 4 comes from this land, and that place could be considered
- 5 spiritually significant of the first people that lived
- 6 here, and we still practice that, we still sing our
- 7 songs, we still talk about the path, we still go by that.
- 8 We believe that we go to another place when we leave this
- 9 world. But, now, when you look at that property there,
- 10 when I went over there, when we went there, before I even
- 11 talked to anyone, I felt the presence of something or
- 12 someone as I walked through there. Then they showed me
- 13 all the pottery that was laying around, then at one point
- 14 I wandered off to another area and I found some scattered
- 15 broken pottery, and one of the parties, some member of
- 16 the party saw it, too, and I said, "Have you got this
- 17 registered?" He said, "No, we've never seen that one."
- 18 So, there's too much out there. And when you see those
- 19 pottery, that meant that somebody broke them, or they
- 20 destroyed them, because somebody lived there. And I know
- 21 that people did live there, and when people live there,
- 22 when somebody dies, they break the pottery and destroy it
- 23 and bury it, and sometimes at the cremation, they break
- 24 the pottery and everything that that person owned, and
- 25 put it in the cremation, too, as part of the cremation.

- 1 Now, when they cremate, they cremate about so many -
- 2 maybe 50-60 feet at a distance, a short distance from the
- 3 house where they lived, they cremate, like that is still
- 4 their dwelling. Then, after they cremated, they go back
- 5 and burn down the dwelling and everything in it, they get
- 6 rid of it, and it's buried, and it's supposed to be left
- 7 there until we save time to but we'll never build
- 8 nothing over this site because, whenever we build a home
- 9 here, when I grew up, we were going to build a house, and
- 10 they dug the whole ground, dug into the ground to see if
- 11 there were any ashes; if there were ashes, they moved on,
- 12 they never bothered it. But that place up there is so
- 13 much ashes all over the place, you can tell there was a
- 14 large village there, and this pottery scatter is all
- 15 over, and I think that is in your report about the
- 16 scattered pottery. So, to me, it was like I was walking
- 17 through a case of death, that people were there, I felt
- 18 that. And I know the songs that tell you exactly what
- 19 happened and step by step as you go through that, I've
- 20 sung them before, so I felt that this place should never
- 21 be bothered, you know, why even consider this place at
- 22 all? And of course, like I said, you don't know what we
- 23 feel, what I feel, what I think, and my people feel that.
- 24 And we always cremate we still cremate today the way we
- 25 used to long ago, long before the Europeans came here, we

- 1 still do that today, we still believe that today. So,
- 2 I'm hoping that you consider the spirituality, the
- 3 spirituality of the people and, of course, that they
- 4 always talk of how important it is about the
- 5 spirituality, and I think this is very important to us
- 6 because the technical side, I don't want to talk about
- 7 that because I think it is beyond that point right now.
- 8 All the technical things have been given to you,
- 9 everything then talked about. You talked about also the
- 10 Bighorn Sheep, the sheep, I've seen sheep in that area,
- 11 and you must know, too, that the sheep is very important
- 12 to my people because the sheep in the tribal song, it
- 13 says that the sheep in the tribal song says that, in
- 14 the early morning, the morning star, it's called the
- 15 Muh[ph.], which means the Sheep. So, when the morning
- 16 star comes, that is the Muh, the sheep, that's what
- 17 they're talking about, he comes out early in the morning,
- 18 so the morning star is named after the sheep, the Muh.
- 19 So, that is why that sheep is very important to us
- 20 because it is really recorded from time immemorial, it
- 21 will always be there, you can't erase that, the sheep is
- 22 there, you might erase the sheep, but you can't erase the
- 23 morning star because they're both connected, so that is
- 24 the importance to us. And, of course, we talk about
- 25 other creatures that are important to us in the

- 1 spirituality, we have different creatures that are
- 2 important. You have hawk, you have snake, and you also
- 3 have that lizard, he's very important to us because the
- 4 lizard was at the first cremation and he is the one who
- 5 left the four corners of the prior when the creator left
- 6 this world, he was there and he did it, so that lizard is
- 7 very important to us in our tribal belief. So, I think
- 8 that you better think about those lizards, these
- 9 creatures, all these little creatures that are mentioned
- 10 in our there are other creatures that are mentioned in
- 11 our tribal beliefs and our history because they inhabit
- 12 the land, and that is to warn us, to show us that you're
- 13 going too far when you start invading the little
- 14 creatures homes and destroying them because they have no
- 15 way to speak, they can't speak. But all this knowledge
- 16 that's given to us so we can speak for them, so that's
- 17 what I'm doing, I'm speaking for them because you destroy
- 18 them, then eventually you will destroy yourself, and
- 19 that's what's been happening, you've been destroying
- 20 yourself and you won't stop because you sacrifice for the
- 21 greater good, but that's not going to do you any good.
- 22 You sacrifice this these little creatures, you sacrifice
- 23 the land, you sacrifice all kinds of things, you
- 24 shouldn't do that. You have no more moderation, you want
- 25 to go on and on and on and on. Recently, I heard

- 1 about a bank that had solar power put on top of their
- 2 bank and they've cut down on their electricity. Well,
- 3 you're going to put solar power over here and we don't
- 4 get it, it's going to go somewhere else, and that's our -
- 5 and you're going to sacrifice our areas where our people
- 6 once lived, you're going to sacrifice our spirituality,
- 7 our little important creatures who are very important,
- 8 they are meant in our tribal belief, and you're going to
- 9 sacrifice them, and you're going to sacrifice anything
- 10 else to do that. And, of course, you've already heard
- 11 the technical side of what you're doing is wrong, too.
- 12 So that's all I can tell you right now, and I wish I had
- 13 time to tell you some more, if you would come and listen
- 14 to me. And maybe you ought to spend some time and I
- 15 could tell you why some more things, but that's about
- 16 it. Thanks for listening to me.
- 17 CHAIRMAN DOUGLAS: Well, thank you. Thank you
- 18 both for participating and for your comments. The last
- 19 note I have from somebody on the phone is Edie Harmon.
- 20 Are you on the phone?
- MS. HARMON: Yes, I am.
- 22 CHAIRMAN DOUGLAS: Okay, please make your
- 23 comment.
- 24 MS. HARMON: Yes, Edie Harmon, and I've
- 25 submitted comments for Intervener Tom Budlong, but I

- 1 wanted to add just a few thoughts today. I have lived in
- 2 Imperial County for 33 years. One of the reasons I live
- 3 in Ocotillo, rather than the central part of the valley
- 4 is the air quality issue. The air quality in the central
- 5 part of Imperial County is terrible. I live out in the
- 6 desert to avoid the agricultural exposure to
- 7 agricultural chemicals, and to avoid the exposure to all
- 8 the particulates in the air from dust. I'm really
- 9 concerned about this project and any of the other
- 10 projects that would be disturbing a large acreage of the
- 11 surface area, the amount of particulate pollution is
- 12 unacceptable. I was one of the original people doing a
- 13 declaration for the initial lawsuits on air pollution and
- 14 particulates in Imperial County, I can't remember exactly
- 15 when it was, but I do not think the air quality in
- 16 Imperial County has significantly improved from what I
- 17 see from Ocotillo when I go into the central part of the
- 18 county. When there are strong winds, the amount of
- 19 particulates in the air is incredible. But when the sky
- 20 is red, it's because there are so much particulates in
- 21 the air and this project, as any others that are going to
- 22 be massively surface disturbing are just going to make
- 23 the particulate matter near Imperial County much worse
- 24 and it's going to take a heavy toll on the health of
- 25 people in the valley, especially the elderly, especially

- 1 the children that already have severe respiratory
- 2 problems, it's an issue of concern for the State of
- 3 California in terms of the asthma and public health
- 4 issue. So I am concerned, and when I heard discussion
- 5 earlier about Valley Fever, that was something that I was
- 6 aware of even in one of BLM's early CIS documents on
- 7 putting a transmission line across, was the concern for
- 8 Valley Fever and onmycosis [ph.] for people that were
- 9 archaeologists that were out and exposed. And living as
- 10 I do, I've always been aware of that and I'm concerned
- 11 about the long term consequences to public health of
- 12 people if they are exposed. I am aware of the fact that
- 13 there are studies out that, when you move prisoners from
- 14 urban areas to rural prisons, there have been outbreaks
- 15 of [breaking up] on the Coast of California and Arizona
- 16 because people are being exposed to fungal spores that
- 17 are in the air, and so the more you disturb the soil, and
- 18 the more people you expose, the more you have the
- 19 potential for a number of different [inaudible]. Because
- 20 the technology is new and it has only been tried on a
- 21 small scale, I don't really understand why the need, if
- 22 you're going to approve a project, why would you consider
- 23 approving a project for a very large deal, rather than
- 24 say, well, if you're going to consider a project, why not
- 25 try it on a small scale? The amount of dust in the area

- 1 and just the continuation of earthquakes and the violent
- 2 shaking that came with the 5.7 magnitude earthquake, it
- 3 had its epicenter only a few miles to the south of this
- 4 project site. Given the damage that I saw, boxes of
- 5 books and papers and things flying around in my house,
- 6 and the way things flew, it was the first time I
- 7 sustained any damage, the 7.2 earthquake didn't do much,
- 8 but this one, I just can't even imagine that the kind of
- 9 structures that are proposed could have survived without
- 10 a significant impact because the quake was very violent
- 11 and, I mean, I was actually not home when it happened. I
- 12 thought Border Patrol Agents were trying to tip over my
- 13 van, and I was in the mountains, and it was very strong,
- 14 and knowing the damage in the community that I live in, I
- 15 am concerned about what would happen there and I think,
- 16 given a new technology that hasn't been tried on a large
- 17 scale, rather than considering approving a project for
- 18 6,000 acres, a demonstration of a smaller scale, if
- 19 you're going to do something, you need to prove that it's
- 20 going to be a technology that works, rather than grant
- 21 the potential disturbance and destruction of a very large
- 22 acreage because, once permission has been approved, if it
- 23 doesn't go, then something else is going to happen. When
- 24 it comes to the concern for things that ARRA funding
- 25 could be used for, I said I thought I would be able to

- 1 pull it up on my computer, my sister lives in Seekonk,
- 2 Massachusetts, it's a very small town, I don't know by
- 3 California standards whether you would call it
- 4 incorporated or not, but the city of Seekonk applied for
- 5 ARRA funding and they managed to do a rooftop solar,
- 6 they're trying to do their government's buildings with
- 7 rooftop photovoltaic's so that they can generate the
- 8 energy that they need directly for use on the facility,
- 9 and if you look at the pictures that were in the
- 10 newspaper, everything is surrounded by forests. The area
- 11 gets over 30 inches of rainfall a year. It's small
- 12 community back in Massachusetts that, elsewhere, can use
- 13 some of this funding and grant money to put rooftop
- 14 photovoltaic's, distributed solar, they feel that they
- 15 can use the needs of their community. I think there are
- 16 alternatives to large scale destruction of public lands
- 17 that were not adequately considered, and I'm concerned.
- 18 I know BLM says they could only consider alternatives
- 19 that were on government land, but that's not looking at
- 20 solving the problem, and if you want to solve a problem,
- 21 you don't look at just who owns the land. In Imperial
- 22 County, there is plenty of acreage of farmland and
- 23 disturbed lands that have for sale signs on them, or for
- 24 lease signs, and those are not considered as viable
- 25 alternatives, nor were the possibility, I mean, if a

- 1 small town in Massachusetts can apply for ARRA funding
- 2 and get grants to put rooftop photovoltaic's in a place
- 3 that's not going to be as optimal as Imperial County or
- 4 San Diego County, what might be an option then for
- 5 generating electricity if you look at all the rooftops in
- 6 the San Diego area, where the energy is going to be used,
- 7 because then, during when it's hot like it was the other
- 8 day, you'd have generation electrical generation, but
- 9 exactly where it's needed, you wouldn't have the
- 10 transmission line losses. I just want to add that I
- 11 don't think there was adequate consideration of a wide
- 12 variety of alternative means of solving the problem, and
- 13 I still go back to improved insulation, weatherization of
- 14 homes, as long as you've got a large number of mobile
- 15 homes with very thin walls, you're going to have high
- 16 energy consumption, and you're never going to really
- 17 adequately solve the problem of reducing demand. And
- 18 reducing demand, I think, is very important. And another
- 19 concern, I did approach BLM, I am very much concerned
- 20 with the nature of the changes that were proposed to the
- 21 BLM California, the Desert Conservation, the way in which
- 22 multiple use Class L would be interpreted, the way the
- 23 definitions in the BLM document stands now is that it
- 24 would I think it was either low intensity, or small
- 25 energy generation, solar or wind, this project can by no

- 1 means be considered small, nor the impacts small, and if
- 2 it allowed, if Class L that district-wide changes how
- 3 the multiple use class definition for limited use would
- 4 be interpreted, and I am very worried about the dangerous
- 5 precedent this establishes statewide for the California
- 6 Desert. I know a number of people protest on BLM's
- 7 decision. I, at least, have not heard back in response
- 8 to the protest that I did, but I think, you know, the
- 9 land is public land, it is managed by BLM. Energy
- 10 Commission cannot make the decision, but what BLM or
- 11 impose its decision on BLM, the Federal government, is
- 12 still the owner and the manager of the land, and how
- 13 public lands are managed throughout the California Desert
- 14 District, how the very specific language that relates to
- 15 the BLM California Desert District Plan is interpreted,
- 16 is extraordinarily important, all the lands throughout
- 17 the California Desert. And I don't think that has been
- 18 given adequate consideration, so I would urge the Energy
- 19 Commission to not make any approval at this time until
- 20 you know what's going on, and if there are approvals, I
- 21 don't think it should be the wholesale destruction of a
- 22 very large acreage because we don't know whether the
- 23 technology is going to work, we don't know if the amounts
- 24 of blowing sand and wind at that site that there is a
- 25 site that has many problems, it's not in any way

- 1 comparable -
- 2 CHAIRMAN DOUGLAS: Ms. Harmon, this is Chairman
- 3 Douglas, just two things, first, you're fading out, so
- 4 I'd like to ask you to make sure you're close to the
- 5 phone when you speak, and secondly, we've gone way over
- 6 the time we usually allot to public comment because of
- 7 the importance of the issue before us today and because
- 8 of the clear passion that speakers are bringing to this
- 9 issue, but I would like you to bring this to a close if
- 10 you could.
- MS. HARMON: Oh, I'm essentially done. I'm
- 12 sorry if you couldn't hear what I was saying because I -
- 13 CHAIRMAN DOUGLAS: It was really just the last
- 14 30 seconds or so that you started fading out.
- MS. HARMON: I guess the last few seconds were
- 16 just to ask that it not if you're considering approval,
- 17 that it not be for a project for the entire acreage, but
- 18 that there be a requirement that there be a small
- 19 demonstration because this proves the reliability or the
- 20 success of the project, because the site is totally
- 21 different than the place in Maricopa, which is
- 22 surrounding by buildings. I haven't been to the site,
- 23 but I've seen the aerial photographs and there would be a
- 24 lot in Maricopa that would apparently reduce the amount
- 25 of blowing sand and dust in the area, so the reliability

- 1 in Maricopa is likely to be much higher than it would be
- 2 out in the open desert near an off-road vehicle open
- 3 area, it's just going to have periods of, you know, just
- 4 wind blowing dust and sand because of the other
- 5 activities that are permitted in the area. Thank you.
- 6 CHAIRMAN DOUGLAS: Thank you. We are through
- 7 public comment. I'd like to turn this to the Presiding
- 8 member, Commissioner Byron.
- 9 COMMISSIONER BYRON: Well, thank you, Madam
- 10 Chairman. Commissioners, I guess if it's Wednesday, it
- 11 must be another power plant siting case in California,
- 12 and another renewable energy project. Mr. Renaud did an
- 13 excellent job of summarizing the project and, in
- 14 presenting a motion to you, I'd like to just add a few
- 15 additional facts that I think you may be interested in.
- 16 Like many of the thermal projects that we have been
- 17 considering, Imperial Valley Solar Project was another
- 18 complex one, with numerous issues to be resolved. There
- 19 were many environmental impacts that were raised by our
- 20 staff and the four Interveners on this project. I'd like
- 21 to acknowledge that the Committee felt that staff was
- 22 very responsive to these issues, and they revised the
- 23 project several times since submitting their initial
- 24 application. The most significant changes were
- 25 eliminating and minimizing the number of roads and the

- 1 number of SunCatchers in the washes, they selected a
- 2 different water source, and modified the transmission
- 3 interconnection as late as November of 2009. And I may
- 4 have my numbers wrong, but I show that we did five days
- 5 of evidentiary hearings, and those hearings on the record
- 6 show that much of the testimony on this project was over
- 7 the significant adverse impacts to biological resources,
- 8 cultural resources, water use, and the source of that
- 9 water, and the relatively untested technology, primarily
- 10 and this was not mentioned today but there was
- 11 considerable discussion around the working fluid involved
- 12 in this technology, which is hydrogen, at this large
- 13 scale. We've discussed before that these solar projects
- 14 are extremely land intensive, result in a number of
- 15 impacts. By my count, we've recommended 181 conditions
- of compliance, 22 addressing biology, 12 on cultural
- 17 resources, 11 on soil and water, but there were three
- 18 remaining significant unavoidable impacts to biological
- 19 resources, and you've heard about these today, as well,
- 20 the Flat-tailed Horned Lizard, the Bighorn Sheep, and a
- 21 number of rare plants, also cultural resources, land use,
- 22 and visual resources. In addition to the significant
- 23 unavoidable environmental impacts, this project required
- 24 an override of an Imperial County Land Use Ordinance, the
- 25 project site is within an open space preservation zone,

- 1 which does not specifically allow for electrical
- 2 generation. However, there are significant social and
- 3 environmental benefits of the Imperial Valley project.
- 4 The project supports the state's efforts to move towards
- 5 a high renewable, low greenhouse gas electrical system.
- 6 Assuming the construction of both phases, the Imperial
- 7 Valley solar project will provide 709 megawatts of peak
- 8 energy, renewable energy that will assist in meeting
- 9 California's renewable portfolio standard. And, as you
- 10 all know, producing electricity from renewable resources
- 11 provides a number of significant benefits to California's
- 12 environment and economy, reducing global warming
- 13 emissions and developing local energy sources,
- 14 diversifying our energy supply, and improving our energy
- 15 security.
- I believe the Commission's deliberative process
- 17 has resulted in a beneficial project, I recommend it for
- 18 your approval. Despite the apparent length of the
- 19 Errata, these corrections are not substantial, nor have
- 20 the recommendations changed from the original proposed
- 21 decision. So, Commissioners, if there's no further
- 22 comments or questions, I would like to turn to my Hearing
- 23 Officer to put forward a motion, and I know that both
- 24 Commissioner Eggert and I would probably like to make
- 25 some final comments, unless, Commissioner, you'd prefer

- 1 to speak now.
- 2 COMMISSIONER EGGERT: Yeah, I think I would
- 3 maybe like to make a few quick comments, and I think
- 4 you've put it quite well in terms of the level of detail
- 5 that we've gone into on this particular case. I came in
- 6 on this case in January of this year, about a year after
- 7 it was, I guess, deemed data adequate by the staff, and I
- 8 had the great pleasure of working on this case with you,
- 9 Commissioner. I did want to recognize and thank the
- 10 staff, particularly, for their hard work, and also
- 11 recognize and thank the Interveners, including Native
- 12 Plant Society, CURE, as well as Mr. Alighani [sic], and
- 13 the one whom am I missing here I'm sorry, Mr.
- 14 Budlong, sorry, I think they actually all contributed
- 15 substantially to this case, I think the testimony that
- 16 they brought forth, as well as the expert witnesses to
- 17 provide input on various impacts of the project, I think,
- 18 have benefitted us and made for a stronger project, and
- 19 the strong decision that we have before us today. I
- 20 think I will probably save a few other comments for
- 21 closing, but I would just say that I think we do have a
- 22 very very comprehensive policy process that is equitable,
- 23 it is inclusive, it is transparent, but I think that
- 24 equity applies to all parties, it applies to the
- 25 Interveners, it applies to the public, and it applies to

- 1 the Applicant. We do have a responsibility to consider
- 2 these cases, take all the information that's necessary to
- 3 make an adequate determination and decision, and then
- 4 make that decision. I think it's clear that these things
- 5 could drag on indefinitely, but we have a responsibility,
- 6 particularly as it relates to our efforts underway to, as
- 7 you say, clean the generation system to address our goals
- 8 with respect to the environment, and particularly climate
- 9 change. I'm very concerned that we aren't moving quickly
- 10 enough to address climate change in this State and in
- 11 this country and in this world, and it's not a matter of
- 12 distributed generation vs. utility-scale generation, we
- 13 need to do both of them responsibly, and I think we can.
- 14 So, I think I'll hold there and I'll turn it back to you,
- 15 or the Hearing Officer.
- 16 COMMISSIONER BYRON: I was going to suggest we
- 17 do a motion and do further discussion, Madam Chair,
- 18 unless you want to continue.
- 19 CHAIRMAN DOUGLAS: I think Commissioner Boyd
- 20 would like to make a comment, and then we will -
- 21 VICE CHAIR BOYD: Thank you. I'm not sure if I
- 22 should do this before or after the motion, but in
- 23 listening to the extensive testimony and some of the
- 24 concerns, I just wanted to address a couple or three
- 25 points. There has been quite a bit of discussion about

- 1 this technology not being, you know, not even having been
- 2 researched and what have you, and just reflecting on
- 3 that, concern by some people, the almost myth, it seems,
- 4 being perpetuated about this technology. People should
- 5 know this agency doesn't act in a vacuum of knowledge on
- 6 any of the issues that people have brought up. I doubt
- 7 very much the Applicant would have adopted this
- 8 technology if they hadn't done their due diligence into
- 9 the fact they'd have a successful project. I doubt even
- 10 more that the utilities would have entered into a Power
- 11 Purchase Agreement without doing due diligence with
- 12 respect to a contract for this type of technology because
- 13 they are highly dependent on long term power supply
- 14 contracts. And the CPUC goes through its procurement
- 15 processes and takes into account cost, the economics, the
- 16 cost of technology, and because it all translates into
- 17 cost to we, the users of electricity as ratepayers. So,
- 18 that issue is, I'm sure, far more developed and explored
- 19 than we're able to talk about here today, but I just
- 20 wanted to make that comment.
- On air quality, I know the many many many
- 22 conditions, and we will go to great extent to protect the
- 23 public health of people. With regard to the last witness
- 24 having to reach out to a state on the East Coast to find
- 25 out what's going on on rooftop PV, I would encourage her

- 1 to look at the Energy Commission's website and see where
- 2 the hundreds and hundreds of millions of dollars of
- 3 Economic Stimulus money have gone in this State, other
- 4 than for these type of utility-scale solar plants.
- 5 Efficiency is Job 1, but renewables and rooftop solar
- 6 and, of all forms in the Governor's programs for a
- 7 million solar rooftops, so on and so forth, California is
- 8 doing absolutely everything, and adding more technology
- 9 is just there, and adding more generation is there
- 10 because that's what we need to feed the needs of the
- 11 people of the state and the economy. And BLM is a
- 12 partner of ours in these activities, they have
- 13 responsibilities, their concerns are exhibited,
- 14 incorporated into the actions that are taken, and the CEC
- 15 does not override the BLM because they are, indeed, our
- 16 partners, we are fully cognizant of the fact that they
- 17 are managers of the lands involved here. So, from those
- 18 perspectives, you can detect where I'm coming from with
- 19 regard to my feelings about this particular project. But
- 20 we don't get to address many audiences, a lot of people
- 21 don't get the benefit of the knowledge that is lodged in
- 22 this small hearing room every Wednesday when we're
- 23 dealing with these projects, and I wanted to just take a
- 24 little more time to share for people's sake what it is we
- 25 do when we consider these projects. Thank you for the

- 1 opportunity.
- 2 CHAIRMAN DOUGLAS: Thank you, Commissioner
- 3 Boyd. Commissioner Byron, you were asking oh,
- 4 Commissioner Weisenmiller.
- 5 COMMISSIONER WEISENMILLER: Yeah, I was going
- 6 to make a few comments either before or after, but I
- 7 guess we seem to be on a roll at this point. First of
- 8 all, I'd like to thank the Committee, the staff, the
- 9 Hearing Office, the Applicants, the Interveners,
- 10 certainly the Tribal Elder today who spoke, but also to
- 11 really recognize the key role of our partners, both of
- 12 Fish and Game and also our Federal partners at BLM in
- 13 this process, it has been very very important, everyone
- 14 works together on it.
- I think, in terms of this has not by any
- 16 means been a fast track case, as you know, it's more two
- 17 years; certainly, when you look at the Warren-Alquist
- 18 Act, the vision was more of a one-year process, so in
- 19 terms of we need to dispel any notion that there has
- 20 been a rush to judgment here. I think, certainly, all of
- 21 us realize the opportunities associated with the ARRA
- 22 money, but I think in terms of we've had a very
- 23 thorough case, we've certainly looked at all the impacts;
- 24 as with other projects, this is not a perfect project,
- 25 we've certainly gone through to mitigate it the best we

- 1 can, and I think have really set a lot of goals on
- 2 mitigation. But, you know, certainly it's been a tough
- 3 record with a lot of evidentiary hearings. I think, at
- 4 the same time, obviously, as we look at these records
- 5 there's a certain amount of common sense we have to apply
- 6 to, at least, policy perspective. So one trap I don't
- 7 want us to get into is, when the Applicant makes changes
- 8 to make the project better, that somehow it's a "got
- 9 you," that you have to re-open the record, and for a long
- 10 period of time. Also, frankly, I found it ironic, and I
- 11 certainly appreciate CURE's activity in all these cases
- 12 to make them better, but that we started out with the
- 13 acknowledgement that mitigation for the Bighorn Sheep was
- 14 very important, and I certainly support that, but at the
- 15 end the concern was perhaps process-wise, while we got to
- 16 the right outcome, maybe we didn't have all the I's
- 17 dotted and T's crossed and, again, I think we need to
- 18 really mitigate stuff, and I want to make sure that
- 19 somehow we're not setting up obstacles to get into the
- 20 mitigation we need. But certainly, I'm very motivated by
- 21 the climate change issues, as Commissioner Eggert has
- 22 pointed out, I mean, we are really in a situation which
- 23 is pretty serious, and we need to take serious action to
- 24 reduce our fossil fuel consumption. A key part of that
- 25 is renewables, renewable development like this. And

- 1 frankly, we need it all, you know, if you look at the Air
- 2 Board's Climate Action Plan, if you look at the PUC's
- 3 Long Term Procurement Plan, as Commissioner Boyd has
- 4 pointed out, we are certainly much more aggressive than
- 5 the rest of the nation in Distributed Gen, but we need
- 6 Distributed Gen and large scale gen, utility-scale gen.
- 7 It is interesting, for the last 30 some years, I've had
- 8 the opportunity to interact with Amory Levins, and Amory
- 9 always sort of sets the scale, I think, on the
- 10 environmental conscience, so it's very interesting when
- 11 you look at OMI at this point is saying "we need it all,
- 12 we need Distributed Gen, we need utility gen, we need to
- 13 move seriously to deal with the climate change issues."
- 14 And, again, every analysis I've looked at have really
- 15 said we need to do both. I think, in terms of the
- 16 question on the technology here, it's a push, I mean,
- 17 certainly I'm looking at the record in this case, you
- 18 know, there was a fairly extensive record in Sunrise on
- 19 the technology, there was evidence both raising questions
- 20 and also there was very strong support from the staff,
- 21 supporting the technology. And I think, again, in that
- 22 decision, it certainly reflected the opportunities here,
- 23 you know, I think all of us really hope that the Stirling
- 24 technology, given its low water use, given a lot of
- 25 interesting aspects, that we really want to see this

- 1 company succeed here.
- 2 The other aspect that, really along with
- 3 climate change, is basically this is the Great Recession,
- 4 and we have to look at employment and investment in
- 5 California. If you look at Imperial Valley in July, the
- 6 statistics were a 30 percent unemployment rate. So I
- 7 think 360 jobs associated with construction here, I think
- 8 the 160 some jobs operating is important to California.
- 9 And certainly the investment in this project will have,
- 10 again, much benefit to California. If you think back to
- 11 the Depression days, it is certainly when the State built
- 12 the infrastructure in terms of the bridges in the Bay
- 13 Area, Hoover, I mean, a lot of that unfortunately
- 14 provided the jobs, but we made that investment at that
- 15 time, and I think it is equally important we make the
- 16 investment in renewables at this time, to move our way
- 17 out of the recession and move our way towards a much
- 18 better energy system.
- 19 COMMISISONER BYRON: So, Madam Chair, if there
- 20 is no further comments, I'd like to move, and I will look
- 21 to my Hearing Officer to make sure I get all these bases
- 22 covered, I'd like to move for your consideration approval
- 23 of the Presiding Member's Proposed Decision that is
- 24 before you, with the Errata that is dated, I believe,
- 25 yesterday. And, Mr. Renaud, what about the inadvertent

- 1 omission of a sentence in Item 4 of the Errata, what have
- 2 you determined from that?
- 3 HEARING OFFICER RENAUD: That would be page 27
- 4 of the Errata at the end of the first full paragraph, we
- 5 would add the sentence that Ms. Hammond read into the
- 6 record.
- 7 COMMISSIONER BYRON: And was there another
- 8 change?
- 9 HEARING OFFICER RENAUD: No.
- 10 COMMISSIONER BYRON: Okay, and any other
- 11 administrative changes that are determined during the
- 12 course of review, does that cover it?
- 13 HEARING OFFICER RENAUD: That covers it.
- 14 COMMISSIONER BYRON: That is my motion, Madam
- 15 Chair.
- 16 COMMISSIONER EGGERT: I will second.
- 17 CHAIRMAN DOUGLAS: All in favor?
- 18 (Ayes.)
- 19 The project is approved. I didn't comment
- 20 before, I'll just comment now, thank the Committee for
- 21 its hard work, staff, Applicant, Interveners, and members
- 22 of the public who participated in this process.
- 23 COMMISSIONER BYRON: Madam Chair, I have a few
- 24 other things I'd like to give, if possible. And
- 25 Commissioner Eggert, did you want to go now, or did you

- 1 want to follow?
- 2 COMMISSIONER EGGERT: Actually, I think pretty
- 3 much all of my main points were covered across, down the
- 4 row here.
- 5 COMMISSIONER BYRON: Well, if I may, before I
- 6 turn to you, Mr. Gallagher. I certainly would like to
- 7 thank my Associate member, Commissioner Eggert, I was
- 8 really pleased to have him on this committee. His
- 9 attention to detail and understanding was extremely
- 10 helpful. I'll tell you, he's becoming an expert Siting
- 11 Commissioner here in his first year. And Mr. Renaud did
- 12 an excellent job on this case. Thank you, Mr. Renaud. I
- 13 still think this is worth mentioning, as well, and
- 14 forgive me duplicating this same comment from earlier,
- 15 from last week. But I certainly appreciate the
- 16 assistance that we received from the Governor's Office in
- 17 two ways, honoring the ex parte rules, but also the work
- 18 through the Renewable Energy Action Team and Policy
- 19 Groups was extremely helpful with our Federal partners,
- 20 although I certainly didn't see much of that, and I mean
- 21 it when I say that Mr. Picker and Ms. Yamout have been
- 22 instrumental in providing the coordination and
- 23 cooperation in resolving key issues amongst all the
- 24 parties and agencies. Again, our Federal partners, BLM,
- 25 DOI, and I wasn't even really aware until Mr. Meyer

- 1 mentioned the U.S. Army Corps of Engineers, Fish and
- 2 Wildlife Services, and of course, our own internal
- 3 agencies here in the State, particularly the Department
- 4 of Fish and Game. The Interveners made this a much
- 5 better project and I understand some of you may still not
- 6 support this decision today, but I ask you to consider
- 7 how important it is that California move aggressively
- 8 towards renewables and how important these pioneering
- 9 projects are to California and the nation. The Applicant
- 10 certainly deserves a great deal of thanks for not only
- 11 the project it brought us, but the responsiveness to the
- 12 issues and the changes they've made, and finally the
- 13 Energy Commission staff, the tireless work and effort
- 14 that they have put into this, with all the agencies,
- 15 state and federal, and California certainly benefits from
- 16 their protecting the environment and their thorough
- 17 analysis and for moving renewables forward in this State.
- 18 My appreciation to all of you, once again.
- I have to thank my Advisor, Ms. Chew, because
- 20 she worked tirelessly on this and not without some
- 21 frustration at the speed and workload in my office, and I
- 22 don't know how long we've been going at this, it seems
- 23 forever. The decision we've approved today has numerous
- 24 compliance provisions, there's a lot of work ahead for
- 25 the staff and for the project owner, the Applicant is

- 1 going to have to comply with an awful lot of additional
- 2 requirements that we've provided, as well as, I'm sure,
- 3 our Federal partners, your obligations to your utility
- 4 and also your financial partners were not even aware of.
- 5 I believe, Commissioners, this is another good
- 6 renewable project for California. I certainly hope it
- 7 will be built, and I hope it will successfully operate
- 8 for many years. My thanks to the project owner and their
- 9 representatives, I hope you will be successful in seeing
- 10 it through. And I note that you rise, Mr. Gallagher,
- 11 I'll give you the last word.
- 12 COMMISSIONER EGGERT: Actually, Commissioner, I
- 13 apologize for stealing the last word on the dais here,
- 14 but I have to take the opportunity to thank my Advisor,
- 15 Ms. Lorraine White, as well as Mr. Joe Loyer, who chipped
- 16 in his expertise and knowledge to help me work through
- 17 the many different details of this project, and echo all
- 18 of your thanks to the other parties. Thank you.
- 19 MR. GALLAGHER: Madam Chair, Commissioners, I
- 20 want to take just a moment to express our appreciation.
- 21 We're very excited to become a part of the California
- 22 market, to bring a new technology to the market, and to
- 23 reach the conclusion of what we agree has been a very
- 24 very thorough permitting process. The Imperial Project
- 25 is one of the largest projects you've approved to date,

- 1 it will make very significant contributions to
- 2 California's renewable portfolio standard requirements,
- 3 and to our greenhouse gas reduction targets embodied in
- 4 AB 32. And we recognize that we worked hard to bring you
- 5 a good project, and we brought to you a project that had
- 6 many challenges along the way. Between the size of the
- 7 project and the deadlines imposed by the Stimulus
- 8 Package, and the extraordinary workload, I think it is
- 9 not wrong to say "unprecedented workload" that your staff
- 10 faced during this period, it's been a truly extraordinary
- 11 process. Thanks have been offered to many of the people
- 12 I would like to thank already here this morning, but I
- 13 hope you will indulge me in thanking by name some of the
- 14 people, and really only some of the people who worked so
- 15 very hard to get us to this point, in particularly at the
- 16 Energy Commission, Terry O'Brien and the entire Siting
- 17 Division, Chris Meyer was an unbelievable resource and
- 18 put out incredible amounts of work, and digested
- 19 incredible amounts of material. The staff did an amazing
- 20 job. The Hearing Officer, Mr. Renaud, the Committee, was
- 21 extremely responsive to our requests and our needs and
- 22 worked harder than I would have imagined, Commissioners,
- 23 at any agency in the State of California, working. I
- 24 don't want to admit our thanks to the Court Reporter, as
- 25 well, the Court Reporter today and at other times, who

- 1 worked very long hours, with few breaks and, again, in
- 2 ways that I wouldn't have imagined possible. As others
- 3 have already mentioned this morning, there have been many
- 4 other people at other agencies, as well, who have worked
- 5 hard to bring this project to this point. At the BLM,
- 6 the State Director, Jim Abbott, and the Project Manager,
- 7 Jim Stobaugh, a number of other people, Rolla Queen, and
- 8 the cultural group down in the Regional Office, all the
- 9 folks down at the El Centro Field Office, Amy Fesnock
- 10 here at the State Office. I want to thank also the Fish
- 11 and Wildlife Service, in particular, Felicia Sirchia down
- 12 in the field office, Amedee Brickey here in the Regional
- 13 Office in Sacramento, at Fish and Game, Kevin Hunting and
- 14 Scott Flint, Scott has now moved on to your staff, and
- 15 Magdalena Rodriguez, who was the key person at Fish and
- 16 Game for this project in the field office, the Army Corps
- 17 of Engineers, I would like to thank Michelle Madsen and
- 18 Theresa O'Rourke, who worked so hard to make this project
- 19 to get this project to this point. The Department of
- 20 the Interior has also been important to this, to all
- 21 these projects, Steve Black and Janea Scott, in
- 22 particular. I echo the appreciation of the contributions
- 23 made by the Governor's Office, Michael Picker and Manal
- 24 Yamout have made very strong contributions and keeping
- 25 everything moving along the right path. And I would also

- 1 like to thank our customers for the first phase of this
- 2 project, SDG&E, in particular Jim Avery, who has been a
- 3 tireless advocate of this project, Matt Burkhardt and his
- 4 team, and Steve Taylor, who is here today. And finally,
- 5 I would be remiss without thanking publicly some of the
- 6 members of my own team, including, in particular, Marc
- 7 Van Patten who has been the Project Developer in this
- 8 project, Richard Knox, who worked on the permitting,
- 9 Angela Leba and Karin Ladel at URS and their whole team
- 10 of dozens and probably hundreds of people who worked on
- 11 this project over the years, Ella Gannon and her team at
- 12 the Bingham firm, who have put in an unbelievable amount
- 13 of work to get us at this point, and last, but surely not
- 14 least, Bob Therkelsen, who has really been instrumental
- 15 in helping us navigate our way through the process.
- 16 Thank you very very much I'm sorry, Allan Thompson, as
- 17 well, who has been instrumental in getting us here. And
- 18 thank you very very much for your decision today, we look
- 19 forward to working on those very hard that hard work we
- 20 have left to do with compliance and getting this project
- 21 into construction. Thank you very much.
- CHAIRMAN DOUGLAS: Well, thank you, Mr.
- 23 Gallagher.
- 24 COMMISSIONER BYRON: Thanks.
- 25 CHAIRMAN DOUGLAS: Very well, if it's

- 1 Wednesday, Commissioners, it's long business meeting and
- 2 a late lunch, apparently, so we will take up Item 4 now.
- 3 Item 4. Genesis Solar Energy Project (09-AFC-
- 4 8). Possible adoption of the Committee's Presiding
- 5 Member's Proposed Decision on the Genesis Solar Energy
- 6 Project and errata. Hearing Officer Celli, when you are
- 7 ready.
- 8 HEARING OFFICER CELLI: Good morning.
- 9 VICE CHAIR BOYD: Too late for "morning," Mr.
- 10 Celli.
- 11 HEARING OFFICER CELLI: Good afternoon,
- 12 Chairman Douglas and Commissioners. Kenneth Celli
- 13 appearing on behalf of the Genesis AFC Committee. The
- 14 Committee was made up by Commissioner Boyd, who was the
- 15 Presiding Member, and Commissioner Weisenmiller, who was
- 16 the Associate Member. The PMPD reflects the Committee's
- 17 careful consideration of all evidence submitted by the
- 18 parties, as well as all of the public comments. The PMPD
- 19 recommends that the Commission grant certification
- 20 because the Genesis Solar Energy Project is consistent
- 21 with laws, ordinances, regulations, and standards.
- 22 Pursuant to CEQA, all of Genesis' direct impacts will be
- 23 mitigated to less than significant levels, with the
- 24 exception of cultural resources. Potential direct
- 25 impacts to cultural resources containing Ethnographic

- 1 values will be mitigated to the fullest extent, but the
- 2 Committee found that it is possible that they may not be
- 3 mitigated below a level of significance. Also, the
- 4 Committee found that the Genesis Project may contribute
- 5 to cumulative impacts to land use, and visual and
- 6 cultural resources along the I-10 Corridor. Nevertheless,
- 7 the Committee found that the project is required for
- 8 public convenience and necessity and that there are no
- 9 more prudent and feasible means of achieving such public
- 10 convenience and necessity. The Committee also found that
- 11 specific overriding economic, legal, social,
- 12 technological, and other benefits of the Genesis project
- 13 outweigh its significant effects on the environment. On
- 14 August 31st, 2009, Genesis Solar LLC, a subsidiary of
- 15 NextEra Energy Resources, LLC, submitted an AFC to
- 16 construct and operate the Genesis Solar Energy Project, a
- 17 nominal 250 megawatt solar thermal power plant
- 18 approximately 25 miles west of the City of Blythe,
- 19 California, on lands managed by the BLM in the Sonoran
- 20 Desert. The site would occupy approximately 1,800 acres
- 21 just north of the four dry lakes and about four miles
- 22 north of Interstate 10.
- 23 The Project site arrangement generally consists
- 24 of two single unit parabolic trough solar fields, 125
- 25 megawatts each, that feed a single power plant having a

- 1 combined nominal output of 250 megawatts. The power
- 2 plant consists of steam turbine generators, servicing
- 3 scenario generators, heat exchangers, surface condensers,
- 4 feed water pumps, de-aerator feed water heaters, and air-
- 5 cooled condenser, two five-acre evaporation ponds,
- 6 natural gas-fired boilers, and solar thermal collection
- 7 field. The auxiliary boilers will be fueled by natural
- 8 gas supplied from a new six-mile, eight-inch pipeline
- 9 connected to an existing Southern California gas pipeline
- 10 located north of Interstate 10. The generated electrical
- 11 power from Genesis' switchyard will be transmitted
- 12 through a gen-tie line that will connect to the proposed
- 13 Southern California Edison Colorado River substation
- 14 beneath the Blythe Energy Project transmission line. The
- 15 project originally proposed using groundwater for
- 16 cooling, but decided to switch to dry cooling in July of
- 17 this year. The average total annual water usage for each
- 18 125 megawatt power plant is estimated to be 101 acre feet
- 19 per year, or 202 acre feet per year for the entire
- 20 Genesis project.
- 21 There were four Interveners in this proceeding,
- 22 Californians for Renewable Energy, the Center for
- 23 Biological Diversity, California Unions for Reliable
- 24 Energy, and Mr. Tom Budlong. As usual, the public was
- 25 presented a full opportunity to participate at every

- 1 stage of these proceedings. The Committee received
- 2 public comments and the comments mostly addressed
- 3 concerns about Native American cultural resources in the
- 4 vicinity of Blythe.
- 5 The Committee recommends that the Commission
- 6 adopt the PMPD on the Genesis Solar Energy Project, along
- 7 with the Committee Errata that was dated September 28th,
- 8 2010, which was served on all of the parties. The Errata
- 9 incorporates the parties' and public comments on the PMPD
- 10 and includes clarifications of the record. With that,
- 11 the matter is submitted, and I am happy to answer any
- 12 questions on procedural matters, or on the PMPD.
- 13 Otherwise, the parties are here to address the
- 14 Commission.
- 15 CHAIRMAN DOUGLAS: Thank you, Hearing Officer
- 16 Celli. Let's hear from the Applicant.
- MR. BUSA: Good afternoon, Commissioners. My
- 18 name is Scott Busa, I am a Project Development Director
- 19 with NextEra Resources. I just wanted to take a minute
- 20 this morning, and Commissioner Weisenmiller has already
- 21 said some of this, but I wanted to point out to the
- 22 public, in particular, that I sit here today just under
- 23 12 months from when the application for this project was
- 24 deemed data adequate, and I have been critical in the
- 25 past, and particularly to Mr. O'Brien and his staff, for

1	other	projects	t.hat.	we	have	brought.	forward.	on	t.he

- 2 timeframe that it has taken, but I just want to
- 3 acknowledge, it's important and I'm very thankful to the
- 4 Committee, Commissioners, and staff for reviewing this
- 5 project in the 12 months that was contemplated under the
- 6 Warren-Alquist Act. Hopefully, we will leave here today
- 7 and get ready to start construction, but I wanted to
- 8 point out, in particular, Mr. Mike Monasmith and all of
- 9 the efforts that staff through furlough days and a very
- 10 tough year, and the hours they've put in, we are very
- 11 appreciative of that, and that has not gone unnoticed
- 12 with our Management back in Juneau Beach, so hopefully we
- 13 will have a successful conclusion today. Thank you.
- 14 MR. GALATI: Scott Galati representing NextEra.
- 15 Madam Chair and members of the Commission, we have
- 16 reviewed the Presiding Member's Proposed Decision, we
- 17 made comments on the Presiding Member's Proposed
- 18 Decision, as the other parties did, we did a
- 19 comprehensive pre-PMPD Conference Hearing, we have
- 20 reviewed the Errata, we accept the Errata, even though it
- 21 didn't agree with every single thing that we said, we
- 22 understand that, we think that we had a fair shake, a
- 23 good opportunity to be heard, we accept the Errata. We
- 24 ask that you approve the PMPD and the Errata today. And
- 25 I just want to address two things that have come up since

- 1 the PMPD Conference Hearing and today, yesterday, and the
- 2 day before there were a couple of comment letters
- 3 docketed regarding the Colorado River, and specifically
- 4 the Colorado River Board and NWD, and unfortunately for
- 5 the Committee in this case, I have bored them to tears
- 6 about the specifics of the Colorado River law, and I'm
- 7 not going not going to do that to you today; what I am
- 8 here to tell you is that nothing in those letters was not
- 9 contemplated and briefed and evidence heard and committee
- 10 considered, so that anything that you hear today about
- 11 those letters being something different than what this
- 12 committee struggled with, and heard lots of argument on,
- 13 and evidence about, is not accurate. And so we ask you
- 14 to not be distracted with that today and that you approve
- 15 the Genesis Project. Thank you.
- 16 CHAIRMAN DOUGLAS: Thank you. Let's hear from
- 17 staff.
- 18 MS. MAYER: Thank you, Madam Chairman. Robin
- 19 Mayer, Staff Counsel, Jared Babula, Staff Counsel, Mike
- 20 Monasmith, Project Manager, and I also want to
- 21 acknowledge Caryn Holmes, who could not be with us today,
- 22 but who was the main attorney and did a tremendous
- 23 contribution to this project. We just have one kind of
- 24 late breaking comment on the Errata and I'd like to put
- 25 it in for the record, and that is and I apologize for

- 1 its lateness on page 12 of the Errata, it refers to
- 2 condition as to -- the Applicant wanted to insert the
- 3 words "if applicable" regarding the Process Safety
- 4 Management Plan that is administered by OSHA, however,
- 5 staff would like to have this plan happen regardless of
- 6 whether it is applicable in OSHA's view or not. So staff
- 7 proposes to take out the words "if applicable" in the
- 8 Condition and Verification. And that's all the comments
- 9 we have.
- 10 CHAIRMAN DOUGLAS: Thank you. Now, unless the
- 11 Committee or the Hearing Officer has any questions about
- 12 that staff comment, we'll go on to Interveners. I know
- 13 CURE is here. Are there any other Interveners who are
- 14 here to speak?
- 15 MS. BELENKY: Yes, Lisa Belenky for the Center
- 16 for Biological Diversity.
- 17 CHAIRMAN DOUGLAS: All right, we'll begin with
- 18 CURE and then we'll go to Lisa Belenky.
- 19 MS. KOSS: Good afternoon, I guess now I can
- 20 say, Madam Chairman and Commissioners. My name is Rachel
- 21 Koss. I am here on behalf of California Unions for
- 22 Reliable Energy. CURE has several concerns about the
- 23 Commission's CEQA equivalent certification process for
- 24 the Genesis project, which we explained extensively in
- 25 our testimony, in our comments, and in our briefing.

- 1 Today, I just want to focus on three of our most
- 2 significant concerns. First, the project is located
- 3 close to the Colorado River and will be pumping
- 4 groundwater from a basin that, according to several
- 5 agencies, including the United States Geological Survey,
- 6 the Colorado River Board, the Metropolitan Water
- 7 District, the Bureau of Land Management, and Commission
- 8 staff, is hydraulically connected to the Colorado River.
- 9 The United States Supreme Court has said that, if
- 10 groundwater pumping draws from, or induces flow from, the
- 11 Colorado River, a legal entitlement is required to do so.
- 12 That is precisely what is required here. The
- 13 overwhelming in the record shows that the project's
- 14 proposed groundwater use would induce flow from the
- 15 Colorado River. The PMPD unfortunately refused to
- 16 acknowledge this evidence and, as stated in a letter
- 17 docketed yesterday by the Colorado River Board, the State
- 18 authoritative agency for the Colorado River, inducing
- 19 flow from the Colorado River is using Colorado River
- 20 water pursuant to the United States Supreme Court Decree
- 21 and requires a legal entitlement to do so. The PMPD
- 22 failed to acknowledge this, as well. The PMPD refused to
- 23 include a LORS analysis of the project's compliance with
- 24 that Supreme Court Decree. Nonetheless, to comply with
- 25 Federal Law, the Commission must require the Applicant to

1	obtain	an	entitlement.	Τf	t.he	Commission	approves	t.he

- 2 project without requiring an entitlement, the approval
- 3 will not be legal.
- 4 Second, there was extensive testimony and
- 5 briefing on the subject of the project's impacts on human
- 6 burials, which the PMPD completely failed to address.
- 7 This project is located adjacent to a dry lake, but a
- 8 lake which was not always dry, and where there is water,
- 9 there are people, there are villages, and where there are
- 10 villages, there are graves. The record shows that there
- 11 is a high likelihood of human burials in the project
- 12 area; the PMPD failed to acknowledge this. No one in
- 13 this room knows the extent of the project's impacts on
- 14 human burials. CEQA does not allow approval of a project
- 15 without knowing the impacts. CEQA requires the
- 16 Commission to analyze the project's impacts on burials
- 17 and it cannot approve the project until it does.
- 18 Finally, the PMPD's conclusion that the
- 19 Commission need not analyze downstream transmission
- 20 facilities is a complete departure from decades of
- 21 Commission practice, and it's a departure from the
- 22 Commission's decision currently for the Blythe Solar
- 23 Power Project. CEQA requires the Commission to analyze
- 24 the whole project, this includes downstream transmission
- 25 upgrades prior to project approval. The Commission has

- 1 done so for decades, the Commission should not cease
- 2 doing so now.
- In light of these significant concerns, CURE
- 4 recommends denial of approval of this project until the
- 5 Commission has adequately analyzed the whole of the
- 6 project and has required the applicant to obtain an
- 7 entitlement to pump Colorado River pursuant to the United
- 8 States Supreme Court Consolidated Decree. Thank you.
- 9 CHAIRMAN DOUGLAS: Thank you. And now we will
- 10 hear from the Center for Biological Diversity.
- MS. BELENKY: Good afternoon. Thank you,
- 12 Commissioners, for this chance to address you on this
- 13 project. The Center intervened in this project
- 14 originally because of the very extensive water use that
- 15 was proposed under the wet cooling alternative, and that
- 16 was our first reason, you know, with so many projects we
- 17 obviously cannot participate in all of them with our
- 18 limited staff, however, we do very much appreciate that,
- 19 through this process, that has been taken off the table.
- 20 And one of the main things that we also would like the
- 21 Commission to consider is adopting a policy across the
- 22 board about water use, and I think it would save a lot of
- 23 time in the future, and it would certainly have saved a
- 24 lot of time in this project, as well. So, I realize that
- 25 that's not going to happen at this hearing, but I do

- 1 think it would this is not the only issue on which the
- 2 Commission probably needs to have some more clear
- 3 policies across the board for these projects,
- 4 particularly within the California Desert, but water is
- 5 clearly one of those issues. But the use of fresh
- 6 groundwater, or even brackish groundwater and surface
- 7 water in the desert, is clearly one that is not only
- 8 contentious, but the answer is quite obvious that it is
- 9 not a reasonable use of water. So, even with the dry
- 10 cooling alternative, this project still has significant
- 11 impacts.
- 12 And as I said before on the record, and I'm
- 13 just going to start over, you know, the Center does
- 14 support the development of renewable energy and solar
- 15 energy, in particularly, and I think that we don't have
- 16 an across-the-board problem with these large scale
- 17 projects, however, we do have a problem with the level of
- 18 analysis and the depth of the analysis, particularly on
- 19 biological issues. And I realize that people may
- 20 disagree, but these are issues we've raised consistently
- 21 throughout this process and several others.
- So, today we are asking the Commission to deny
- 23 this project, as well. And perhaps not for the same
- 24 reasons as other projects. This project, ironically, is
- 25 sited in an area that may not have on the project site

- 1 itself that many impacts to listed species, however, it
- 2 is an extremely remote area. This project will include
- 3 the development of a six and a half mile paved road into
- 4 an area that is extremely remote, that now has no legal
- 5 motorized vehicle access, and that is directly adjacent
- 6 to wilderness area. This is pretty much a classic sprawl
- 7 issue. If this were a development of housing, nobody
- 8 would ever think that it could go forward. This is not
- 9 the kind of development we want to see; we want to see
- 10 really well planned, sited development. And I realize
- 11 that the Commission may feel that you do not have control
- 12 over this siting to that extent, but the Commission is
- 13 part of this process and we really need to get a handle
- 14 on these issues as we go forward.
- So, in addition to the change to the water
- 16 issue, we understand that the PMPD now reflects that, at
- 17 least the Commission is asking for a gate on the road, or
- 18 a guard; we would actually suggest both, we think that
- 19 road has to be limited and that otherwise it will lead to
- 20 a very large amount of use that is currently unlawful.
- 21 There is no lawful motorized vehicle use on this part of
- 22 the public lands, and this is a concern we raised
- 23 throughout the process, so we hope very much that that
- 24 condition will go in, we are certainly working with the
- 25 partners at BLM to ensure that it does.

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- 2 for the Commission, and it is a difficult one, is
- 3 indirect impacts and cumulative impacts, so this project
- 4 is in the Chuckwalla Valley, and right now there are
- 5 three large scale solar projects planned for that valley.
- 6 The documents here have not really addressed that in a
- 7 comprehensive way, and certainly have not looked at
- 8 mitigation that addresses the cumulative impacts to the
- 9 Valley. And we really hope that, as you move forward,
- 10 and as staff moves forward, those issues will be
- 11 addressed in a way that really is robust, so that we can
- 12 say it's not just a set of independent projects, how do
- 13 they really all impact this area, and this area, as you
- 14 know, has a lot of sand movement and other things that
- 15 make it a very special and important place to several
- 16 different species, including the Mojave fringe-toed
- 17 lizard, which is a sensitive species, and Desert Tortoise
- 18 and others.
- 19 Again, I think the alternatives analysis, we've
- 20 gone over that both during the hearings and I've already
- 21 mentioned the problem with this being a really remote
- 22 site, and I think there is another issue that, you know,
- 23 I don't want to only talk about policy today, large scale
- 24 policy, but I do want to flag this for the Commission,
- 25 these are issues, the alternatives and what it means for

- 1 the Commission to really look at an alternative, is very
- 2 important, and I was listening very carefully when
- 3 Commissioner Weisenmiller, I believe, a little while ago
- 4 was saying, you know, we need it all. Well, it's true,
- 5 we do need distributed generation and we do need larger
- 6 scale projects, but we need to do all of it right. The
- 7 California Deserts are also a very limited resource, and
- 8 the kind of fragmentation that we're seeing from these
- 9 projects, and especially multiple projects in areas, is
- 10 very disturbing, and we will lose a lot of our
- 11 biodiversity and a lot of these processes in these
- 12 biological processes in some of these valleys, and that
- 13 is very disturbing. The California Deserts are supposed
- 14 to be protected. We can see, and the Center has been
- 15 arguing for decades that those protections are not strong
- 16 enough. And we will, of course, be working with the
- 17 Commission and other agencies to strengthen those
- 18 protections and ensure that ultimately we have both
- 19 increased renewable energy and we are protecting the key
- 20 areas of our desert so that we have long term
- 21 biodiversity.
- Lastly, on behalf of our members, I do have to
- 23 say that the Commission procedures for public
- 24 participation, and I have heard this from multiple
- 25 members, multiple times, are extremely confusing, they

1	are	insufficient	to	provide	the	public	with	а	fair	chance

- 2 to review the actual project, that because of the way the
- 3 Staff Assessments come out, and then with the various
- 4 back and forth, and the changes, it is a moving target
- 5 for members of the public, and they are extremely upset
- 6 and frustrated by this process. Ultimately, it does not
- 7 provide the public with a fair chance to provide input
- 8 and then be heard by the Commission, and this is the
- 9 feedback we have gotten very clearly from our members. I
- 10 have to say, even as an Intervener, and as an attorney,
- 11 it is very hard to keep up with a moving target in these
- 12 cases, and I think for members of the public it is even
- 13 more so. As you all know, I'm sure, CEQA under CEQA,
- 14 it is not just the environmental review to be handed to
- 15 the decision-maker, the public is a very important part
- 16 of that process, and the case law on public participation
- 17 is quite clear, that the public needs to be given a
- 18 chance to look at the environmental impacts and comment
- 19 on them, and have those comments responded to by the
- 20 agency. And I think perhaps in some cases, you could
- 21 point to things in the record that technically meet those
- 22 standards, I'm not sure I agree with that, but I know
- 23 people have pointed to it, but I could say overall the
- 24 spirit of CEQA on public comment and public participation
- 25 really is not being upheld in these hearings. So,

- 1 finally, I want to thank you for listening and for
- 2 allowing the Center and other Interveners to participate
- 3 in these processes, and we think they are really really
- 4 important, and we hope that our participation has made
- 5 the project better, and we think it has, we think the
- 6 project has improved over the life of these hearings,
- 7 these sets of hearings and this review. Unfortunately,
- 8 we don't think that you can cure a poorly sited project
- 9 in this remote area next to wilderness and the problems
- 10 that that may very well cause on other public lands,
- 11 simply by making little changes to the project itself.
- 12 So, for all of these reasons, the Center does still
- 13 oppose the approval of this project. And thank you very
- 14 much for listening.
- 15 CHAIRMAN DOUGLAS: Thank you, Ms. Belenky.
- 16 Intervener I understand, Mr. Budlong, are you still on
- 17 the phone? No. All right, so I actually don't have any
- 18 indication that there is public comment on this -
- 19 HEARING OFFICER CELLI: There was I don't
- 20 know if CARE, Mike Boyd was also an Intervener, I don't
- 21 know if they're on the phone or not.
- 22 CHAIRMAN DOUGLAS: I don't have a sign or a
- 23 note from him either. Is there anybody in the room who
- 24 would like to make public comment on this project? Is
- 25 there anybody on the phone who would like to make

- 1 comment? No. All right, I'd like to ask Commissioner
- 2 Boyd, Presiding Member on this Committee, if you'd like
- 3 to open this up.
- 4 VICE CHAIR BOYD: Thank you, Chairman. Well,
- 5 like cases that have preceded this one, it's not without
- 6 issues. You don't move into the California Desert
- 7 without finding yourself involved in very interesting
- 8 issues. Commissioner Weisenmiller coined a new term for
- 9 me a short time ago when he talked about trying to bring
- 10 a vision forward, and I would just say this has been a
- 11 very thorough process, but perhaps consuming 13 months is
- 12 a little closer to bringing you a vision, I'm not quite
- 13 sure. Since the application was received in August of
- 14 2009, and our site visit in December of 2009, we've had
- 15 19 publicly noticed workshops, hearings, and meetings on
- 16 this project. As you've heard from our Hearing Officer,
- 17 Mr. Celli, we feel the issues that have been brought
- 18 forth have been and are addressed in the PMPD and the
- 19 Errata thereto. And so I want to thank Mr. Celli,
- 20 particularly, the Hearing Officer, but I want to add my
- 21 thanks that you've heard many times today to the Siting
- 22 staff, to our Legal staff, and our Advisors for the work
- 23 that they've done. Sarah Michael, my Advisor, Eileen
- 24 Allen, Commissioner Weisenmiller's Advisor, have put lots
- 25 of their personal efforts into this effort and I know for

- 1 a fact of vacations postponed and late hours. And I want
- 2 to thank our other Federal partners, the other Federal
- 3 agencies, and the other State agencies, all of whom have
- 4 played a major role. And unfortunately on this case, we
- 5 cannot make any reference to taking the award for the
- 6 latest night hearing ever, I believe we went past 11:00,
- 7 but as some of you may have heard, one of our hearings
- 8 went until 4:30 a.m. here a week or so ago, so that's a
- 9 prize none of us wants to capture away from that
- 10 committee.
- I want to thank the Applicant for the company's
- 12 willingness to move on this major design change that
- 13 brought this from wet cooling to dry cooling, I think we
- 14 all have expressed our appreciation for that, and while I
- 15 would agree with Ms. Belenky about water policy, we have
- 16 been setting some policy in this arena, it probably needs
- 17 to be institutionalized more in the future, but we've had
- 18 some water policies about these fresh water in the State,
- 19 and we are guided by that, and we look to groundwater as
- 20 fitting that category, and perhaps we need to document
- 21 that a little bit more.
- 22 I think Commissioner Weisenmiller and I really
- 23 appreciate the change in the use of the water because it
- 24 is very significant, 1,605 acre feet a year to 200 acre
- 25 feet a year is a big reduction and was going to be a

- 1 significant problem for the committee in the face of the
- 2 other actions this Commission has taken on in other
- 3 projects.
- 4 And I would thank the Applicant, Mr. Galati's
- 5 comment today about compromises on issues to move the
- 6 project along. As you've heard today, it's still
- 7 contended, and I guess I would just say by CURE and
- 8 maybe others that a Colorado permit is required, I
- 9 would say that the attorney for CURE has done a good job
- 10 for her client in bringing up issues, I don't think we've
- 11 agreed, obviously, on some of those issues, and I'm not a
- 12 lawyer, but very careful reading of some of those letters
- 13 received, the ones of late, can lead a person to a
- 14 conclusion other than the conclusion that she put
- 15 forward, so we will see what the future holds. With us,
- 16 there's nothing in the record that convinces us to make
- 17 the finding that a groundwater pump at the site of this
- 18 project in Chuckwalla Valley truly meets her definition
- 19 of a concern. And as I said, a very careful reading of
- 20 what people said, particularly the "if proven" part,
- 21 brings you to perhaps a different conclusion, and we
- 22 didn't reach that conclusion.
- 23 We've had excellent participation, though, from
- 24 the Interveners, it's been a very well, the many cases
- 25 I've sat in, it's been an educational experience, I

1	quess.	as	many	of	those	who	would	find	themselves,	if	not

- 2 a judge, almost a judge adjudicating issues, you tend to
- 3 learn a lot. I have a long history in this State in
- 4 Water, Air, Fish and Game, and natural resources, and yet
- 5 I continue to learn things from these debates. I have a
- 6 fairly sensitive history even in Native American cultural
- 7 issues as I worked six years in the Golden Triangle, the
- 8 Colorado Plateau, with regard to air quality. And I'd
- 9 like to see that addressed better in the future, it was
- 10 revealed in another case by one of the elders that
- 11 perhaps people had gone to great pains, Native Americans,
- 12 to shield us Europeans from their culture, for fear that
- 13 we might do injustices to it. The downside of that is
- 14 making it more difficult in situations like this to
- 15 really document, and I think the conditions that we've
- 16 included, and I know my fellow Commissioners, included in
- 17 other cases, provide the opportunity to share knowledge
- 18 if knowledge is gained in the construction and even the
- 19 operation process, about cultural history just like the
- 20 many many conditions that are included, give us
- 21 protections on water use if our assumptions prove to be
- 22 slightly wrong, and on other biological issues if our
- 23 assumptions prove to be in particularly wrong in this
- 24 area. But, for now, we're acting on the record that we
- 25 have and the way we interpret it. Again, I want to thank

1	Mr.	Celli	for	the	work	that	he	has	done	in	helping	those

- 2 of us on the Committee, and with that, I would invite my
- 3 fellow Commissioner, Mr. Weisenmiller, and others, to
- 4 make any comments before I make a motion on this item.
- 5 COMMISSIONER WEISENMILLER: Thank you. First
- 6 of all, I wanted to indicate that I really appreciate the
- 7 opportunity to work with Commissioner Boyd and his office
- 8 on this project, and it has certainly been a good
- 9 learning experience for me on that. I think, in terms
- 10 of, as with all these cases, we're still looking for that
- 11 magic perfect project, and haven't found it yet.
- 12 Certainly, I really really appreciate the Applicant's
- 13 change on water, that was very important to the
- 14 Committee, I think to all the participants in the case,
- 15 and I think certainly that flexibility generally has
- 16 helped, I think, as we go forward. You know, we are
- 17 looking at having a lessons learned effort and certainly
- 18 appreciate the participation of the Interveners in this
- 19 case, in helping us move forward on trying to set some of
- 20 the direction for future cases, and certainly also would
- 21 encourage participation of the DRECP, who again we would
- 22 like to give more guidance on what locations are suitable
- 23 for development and which ones are much better for
- 24 conservation opportunities. But certainly, as we go
- 25 forward with our lessons learned, I think along with what

1	sort	\circ f	policy	direction	to dive	certainly	z lookind	ı at
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- 2 the public participation aspects, you know, ways we could
- 3 do better. I think when this agency was established in
- 4 the '70s, it certainly was a landmark agency for public
- 5 participation in that era, if you look at the literature,
- 6 things like Critical Mass as a book that sort of went
- 7 through the siting process prior to this agency, and how
- 8 this agency came out, the public reaction to some of
- 9 that, these point to the fact that the Helms project, the
- 10 last generation CPC given by the PUC, there were no
- 11 public hearings, none, period. It was just done. You
- 12 could certainly look at similar things, but again, it is
- 13 very instructive, but I'm sure we're in a different
- 14 century now. When the Warren-Alquist Act was passed,
- 15 obviously, the Internet didn't exist then, audiovisual,
- 16 you know, there's a whole series of things that we could
- 17 have a breath of fresh air on the public participation
- 18 side, but I still think we have had a very thorough
- 19 process, we've certainly gone through and tried to
- 20 identify the impacts where we can mitigate those as much
- 21 as we can, and certainly I think set a yardstick for many
- 22 parts of the country on sort of the mitigation measures
- 23 that are necessary. But, as you point out, this is
- 24 certainly a fragile environment that can have substantial
- 25 issues on biology and cultural resources, but again, I

- 1 think we have to move forward with the override, given
- 2 the need to deal with climate change, we absolutely have
- 3 to reduce greenhouse gas emissions. You say, certainly,
- 4 if we can find the perfect project, we could do that
- 5 better, but we have to do what we can now to reduce
- 6 fossil fuel emissions, and I think renewable development
- 7 is a key part of that. And at the same time, we do have
- 8 to respond to the economic challenge we're facing in the
- 9 state. When we look at the unemployment rate in
- 10 Riverside County is over 15 percent, certainly the City
- 11 of Blythe is higher than that. I think in terms of this
- 12 project will provide on average 640 some jobs, I think,
- 13 on peak, it is over a thousand, and in terms of long term
- 14 operating, 40 to 50. So the jobs are important,
- 15 certainly investment is important to California. And so,
- 16 looking at the greenhouse gas impacts and looking at the
- 17 jobs impacts, I think we have to go forward with the
- 18 override. I certainly appreciate everyone's activity on
- 19 the project where it is at this point, and certainly want
- 20 to acknowledge the critical role of my Advisor, Eileen
- 21 Allen, in getting us here. I was going to ask the
- 22 Hearing Officer, Ken, do you have any other comments on
- 23 the issues that were raised?
- 24 HEARING OFFICER CELLI: Thank you,
- 25 Commissioner. As I just was noting the issues raised,

- 1 the PMPD soundly addresses the issue of the Colorado
- 2 River accounting surface and there was a scoping meeting
- 3 early on in the process where it was determined that the
- 4 Colorado River accounting surface methodology was not a
- 5 LORS, and based on that without prejudice to the
- 6 parties raising it as a question of fact later, we did
- 7 take some evidence, but the evidence was not compelling.
- 8 So, I want to make the Commissioners aware of the fact
- 9 that the issue was addressed thoroughly and that the
- 10 decision went in a way that CURE didn't want it to go in,
- 11 but we did handle the issue squarely.
- 12 The same is true with the human burials issue,
- 13 though human burials are not specifically mentioned.
- 14 There are all sorts of things that are not specifically
- 15 mentioned arrowheads, etc. The point I'm making is
- 16 that there is an entire statutory scheme to deal with
- 17 human burials, and that's included in the PMPD.
- 18 Also, the downstream transmission impacts, we
- 19 have a Phase II study from the CAISO, it was vetted, it
- 20 was included in the July 21st evidentiary hearing, so I
- 21 have to say that I bristle at the statement that the PMPD
- 22 refuses to deal with these issues because they were
- 23 confronted head on, and decided in a way that CURE
- 24 probably didn't like.
- 25 The other point I would like to make that Ms.

- 1 Belenky raised is that we did go along with language
- 2 recommended by Ms. Belenky with regard to the access -
- 3 lending access to people getting on that road, and so
- 4 that is included in there. We did find direct and
- 5 cumulative impacts that were significant, and that needed
- 6 to be overridden by the Committee, so all of those issues
- 7 were soundly addressed by the Committee, and thoroughly
- 8 addressed by the Committee, so I think the Committee did
- 9 an excellent job of really confronting all of the issues
- 10 and looking at them, and weighing them conscientiously.
- 11 So, I would thank the Committee for that. And, other
- 12 than that, I have nothing specific to say.
- MR. BABULA: I would like to add something. I
- 14 am Jared Babula, Staff Counsel, I handled the cultural
- 15 section. And one thing to bring up, well, there are two
- 16 things to bring up, first, I'd like to point out the
- 17 uniqueness of cultural Condition of Certification 1 and
- 18 2. That was the effort that our staff came up with in
- 19 conjunction with BLM, to come up with a more holistic
- 20 condition that took into account all the I-10 projects,
- 21 so that there could be a regional plan regarding cultural
- 22 resources. So, I think it is important to recognize that
- 23 staff didn't look at each project individually, but
- 24 recognized that these things interact and that conditions
- 25 should be carefully designed to account for that, so

- 1 cultural 1 and 2 are unique in that sense. As for CURE's
- 2 statement regarding human remains, while it may be that
- 3 their expert thought there was a strong possibility that
- 4 there were human remains, other experts, our staff
- 5 expert, Dr. Beth Bagwell, did not agree, so it is not a
- 6 definitive thing that there are human remains out there,
- 7 and as Mr. Celli pointed out, even if there are, there
- 8 are conditions that deal with how to handle the finding
- 9 of human remains and the appropriate manner, so that has
- 10 also been addressed in the Conditions of Certification.
- 11 So, the key thing I want to point out is Conditions 1 and
- 12 2, which look at a holistic approach, which require some
- 13 up front funding so that the BLM and then our staff can
- 14 start a research study that would help kind of close the
- 15 information gap, if there are any, and to ensure that we
- 16 did the appropriate level of analysis. So, that is my
- 17 point on cultural -
- 18 VICE CHAIR BOYD: Thank you, Mr. Babula, for
- 19 bringing that forward on behalf of the staff, it's a good
- 20 point.
- 21 HEARING OFFICER CELLI: Commissioner, I want to
- 22 raise another point if I may. Kenneth Celli appearing.
- 23 Unfortunately, as Murphy's Law would have it, concurrent
- 24 with the entire proceedings in this case came the
- 25 furloughs, and the restrictions on travel in the state.

1	But	I	wanted	to	make	the	point	that	we	have	WebEx	fo

- 2 every hearing that we had, and there was participation
- 3 from the public in every hearing via WebEx and via
- 4 telephone, so that was as efficient as we could do it, so
- 5 the public was given every opportunity to participate,
- 6 and it did participate in this quite robustly, I felt.
- 7 VICE CHAIR BOYD: I would agree with that, but
- 8 I would say within the means that were afforded us at
- 9 this point in time, and I guess something I would say,
- 10 I'll say now, is that the point has been made by
- 11 Commissioner Weisenmiller, you know, presuming well,
- 12 I'll just say, when we return the State's economy to
- 13 where it was, and when that economy can afford to support
- 14 government agencies totally in their assigned missions,
- 15 such as ours, I would look forward to the opportunity to
- 16 handle more of these hearings closer to the sites in
- 17 question, and so there can be eyeball to eyeball with the
- 18 affected parties. It truly is most unfortunate. I would
- 19 probably take the Native American gentleman's invitation
- 20 to walk the desert with him, if I could get there. In
- 21 any event, you are right, I mean, we did the best we
- 22 could in this 21st Century, there are some pretty good
- 23 technologies that are helping us do that, and I
- 24 appreciate the Interveners' recognition of this problem
- 25 and only they know what we went through in scheduling and

- 1 trying to get everybody able to come to Sacramento to
- 2 have to have these hearings.
- 3 HEARING OFFICER CELLI: Also, I wanted to let
- 4 the Commission know that Dale Evenson, who is the Chief
- 5 of the Riverside Fire company nearest in Blythe, I
- 6 believe, is present. He has no comment, per se, but he's
- 7 available for questions if the Committee has any.
- 8 VICE CHAIR BOYD: I recognize him and I noted
- 9 he made no great effort to come up, and so I didn't want
- 10 to protract the hearing any longer than necessary. But
- 11 thank you for being here, since we can't travel to you,
- 12 it was nice of you to come to us.
- 13 CHAIRMAN DOUGLAS: I just had a few comments.
- 14 I've been reflecting, as have many of us, I think, on Ms.
- 15 Belenky's comments and, first of all, I wanted to say
- 16 that, as Commissioner Weisenmiller said, we are engaging
- 17 in a lessons learned exercise in order to fully assess
- 18 the experience of the last year, or more in some cases on
- 19 these projects, to hear from Applicants, Interveners, and
- 20 other stakeholders on what went right, what may not have
- 21 gone right in your perspective, and how we might better
- 22 address these issues in the future. Secondly, I'm
- 23 certainly interested in your comments on the difficulties
- 24 that you have heard from your members that they might
- 25 have had no process, and we are certainly open to hearing

- 1 about it and looking at ways to make the experience
- 2 easier. I think some of the issue may simply be that you
- 3 and your members have been less familiar with our
- 4 process, and it is very different than the BLM process
- 5 and other processes that go on, and so we've all had a
- 6 learning experience, and it's very hard to learn a
- 7 process and to go through and follow one of these complex
- 8 cases and, as you say, 19 public workshops, hearings, and
- 9 so on, is a tremendous amount of opportunity for public
- 10 involvement, but it is also, as you noted, a tremendous
- 11 commitment in order to fully follow all of the turns and
- 12 new information and project changes and response to
- 13 information, and so on. So, to some degree, this is the
- 14 difficulty that comes with the territory, and I
- 15 personally believe that having the transparency to enable
- 16 the public and Interveners to follow those twists and
- 17 turns is better than not. But whatever we can do, and
- 18 we'll certainly be interested in talking to you later,
- 19 you are welcome to talk to our Public Advisor, but
- 20 whatever we can do to make sure that the process is as
- 21 accessible as possible, we'd be very happy to consider.
- 22 So, I'm in support of this project. I thank
- 23 the Committee for its hard work. I am interested if
- 24 other Commissioners have additional comment at this time,
- 25 or if we move to a motion.

COMMISSIONER	BYRON:	Madam	Chair,	. I	mav	add	ms	V

- 2 comments now, as well. I'd certainly like to thank
- 3 Commissioners Boyd and Weisenmiller, I think they've done
- 4 a very reasoned proposed decision here for our
- 5 consideration, balanced, and a significant number of
- 6 issues in our CEQA equivalent process. And I'm certainly
- 7 prepared to vote based upon the recommendation they
- 8 provided, even though I know Commissioner Boyd, "G" does
- 9 go before "I," or it should, at least.
- 10 VICE CHAIR BOYD: Well, we got to save a lot of
- 11 time in my subject because you covered so much ground in
- 12 your subject, Commissioner.
- 13 COMMISSIONER EGGERT: So I will maybe just
- 14 chime in also for a very brief comment. I also want to
- 15 thank the Committee for their hard work on this project
- 16 and the staff, and all the parties. You know, again, I
- 17 would agree with the comment of the Intervener that we do
- 18 very much need to consider the protection of our desert
- 19 ecosystems and I think they're critical to the habitat,
- 20 the biological resources that depend upon those
- 21 ecosystems, and particularly as it relates to sort of the
- 22 remote untraveled ecosystems, I think, deserving a higher
- 23 level of protection, so I think the fact that we are
- 24 embarking upon some of the efforts through the DRECP, the
- 25 Desert Renewable Energy Conservation Plan, we're funding

- 1 a sizeable amount of research through the Public Interest
- 2 Energy Research Program to look at the impacts to
- 3 different biological resources and how those might be
- 4 addressed. So, I want to acknowledge that and
- 5 wholeheartedly agree with it, and then, of course, I
- 6 think also we do have the responsibility to look at these
- 7 projects before us today and make a proper determination
- 8 based on all the evidence. But my hope is that, with
- 9 these processes that we're putting in place, that we will
- 10 have the ability to direct Applicants to the best places,
- 11 and avoid those that should be left alone for other
- 12 benefits to the State and to all of the resources that we
- 13 care about. So, thank you.
- 14 VICE CHAIR BOYD: Okay, I'll step to make a
- 15 motion, but Commissioner Eggert reminded me and
- 16 Commissioner Weisenmiller, too the listens learned
- 17 thing, I just want to comment. I just realized that
- 18 these desert projects have mobilized one of the biggest
- 19 efforts I've ever seen in terms of RETI, DRECP, the PIER
- 20 research projects, and what have you, all aimed at
- 21 helping us do this right, and you know, the more we
- 22 learn, the easier it will be to face some of these issues
- 23 in the future. With that, I move the Genesis Solar
- 24 Energy Project PMPD, the Committee's Errata dated
- 25 Tuesday, September 28th, as amended by staff earlier, I

- 1 move that be adopted by the Commission.
- 2 COMMISSIONER WEISENMILLER: Second.
- 3 CHAIRMAN DOUGLAS: All in favor?
- 4 (Ayes.)
- 5 This project is approved. And are there any -
- 6 MR. BUSA: No, I'll avoid the Academy Award
- 7 speeches, but thank you, you guys, we really do
- 8 appreciate it.
- 9 CHAIRMAN DOUGLAS: All right, Commissioners, we
- 10 are on to we're going to skip Item 5 because you don't
- 11 have the Minutes in your packets, so we'll take up the
- 12 Minutes for September 22nd in the next business meeting.
- 13 Item 6. Is there any Commission Committee
- 14 Presentations or Discussion?
- 15 COMMISSIONER BYRON: Commissioners, just to let
- 16 you know, I will be taking a weekend off. My daughter is
- 17 getting married this weekend and I don't want your
- 18 congratulations, but I certainly could use a paycheck.
- 19 COMMISSIONER WEISENMILLER: I was going to say
- 20 Bill Clinton was on TV and he indicated his contribution
- 21 to the economy, it was the stimulus coming from Chelsea's
- 22 wedding. He was sure there had to be noticeable impact
- 23 on the unemployment rate dropping, so I assume you're
- 24 following in his footsteps.
- 25 COMMISSIONER EGGERT: Madam Chair, just a very

- 1 very brief comment because I know we would all prefer,
- 2 perhaps, to get lunch before our next meeting, and I just
- 3 want to mention the IEPR Workshop that myself, you, and
- 4 Commissioner Byron participated in yesterday. I thought
- 5 that went extremely well and it was basically focused on
- 6 all of the activities underway through the ARRA funding,
- 7 addressing residential and commercial retrofit of
- 8 buildings to reduce our energy consumption and greenhouse
- 9 gas emissions. I thought it was a great opportunity to
- 10 demonstrate our partnership with Public Utilities
- 11 Commission and I look forward to attending another
- 12 meeting with them next week to talk about similar issues,
- 13 to how we best coordinate our efforts in that space.
- 14 VICE CHAIR BOYD: And I quess that reminds me
- 15 that I should mention that I represented the Commission
- 16 last Thursday at the Air Resources Board meeting and
- 17 their consideration of their renewable energy standard,
- 18 the 33 percent renewable goal, which they did adopt, and
- 19 I participated for us on the panel of all three energy
- 20 agencies, in addition to the ARB, which has become an
- 21 energy agency also in the entire hearing and in
- 22 commenting on the entire item, which consumed several
- 23 hours, but it was obviously much appreciated by members
- 24 of the Board, certainly by the Chairwoman, and in
- 25 addition by a few others who commented that, as a result

- 1 of that discussion, they'd learned some things about the
- 2 energy area that they weren't aware of. So, anyway, it
- 3 was good to have the exposure there.
- 4 COMMISSIONER BYRON: Commissioner Boyd, thank
- 5 you for doing that and congratulations to the Air
- 6 Resources Board on getting those standards out, that is
- 7 an extraordinary step for the State.
- 8 COMMISSIONER WEISENMILLER: I guess I should
- 9 also note, at the same time you were there, the Chairman
- 10 and I were up at the IEP Conference and the Chair gave a
- 11 presentation that was well received at IEP on our
- 12 activities here. Actually, certainly the members of IEP
- 13 were very very appreciative of the Energy Commission
- 14 siting activities, they made that pretty clear to both of
- 15 us as part of the meeting.
- 16 VICE CHAIR BOYD: Maybe they could transfer
- 17 that to the Gubernatorial candidates for future
- 18 reference.
- 19 CHAIRMAN DOUGLAS: Item 7. All right, on that
- 20 note, we will move off discussion and I will see if there
- 21 is a Chief Counsel's Report.
- MR. LEVY: Yes, Commissioners, I'd like to
- 23 request a closed session to discuss facts and
- 24 circumstances which present a significant exposure to
- 25 litigation against the Commission.

1	CHAIRMAN DOUGLAS: All right, we will do that,
2	then.
3	Item 8. Is there an Executive Director's
4	Report?
5	MS. JONES: I have nothing to report today.
6	CHAIRMAN DOUGLAS: Item 9. All right, Public
7	Advisor's Report? [Inaudible response]. All right, Item
8	10. Is there any public comment? Very well, we will move
9	to Executive Session.
10	(Whereupon, at 1:25 p.m., the business meeting was
11	adjourned.)
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